





Course Overview

- 1) An Introduction to Title IX
- 2) Overview of the Title IX Regulations
- 3) Role of the Decision-Maker
- 4) The Investigation Report and File
- 5) Evaluating Policy Violations
- 6) Understanding Relevance

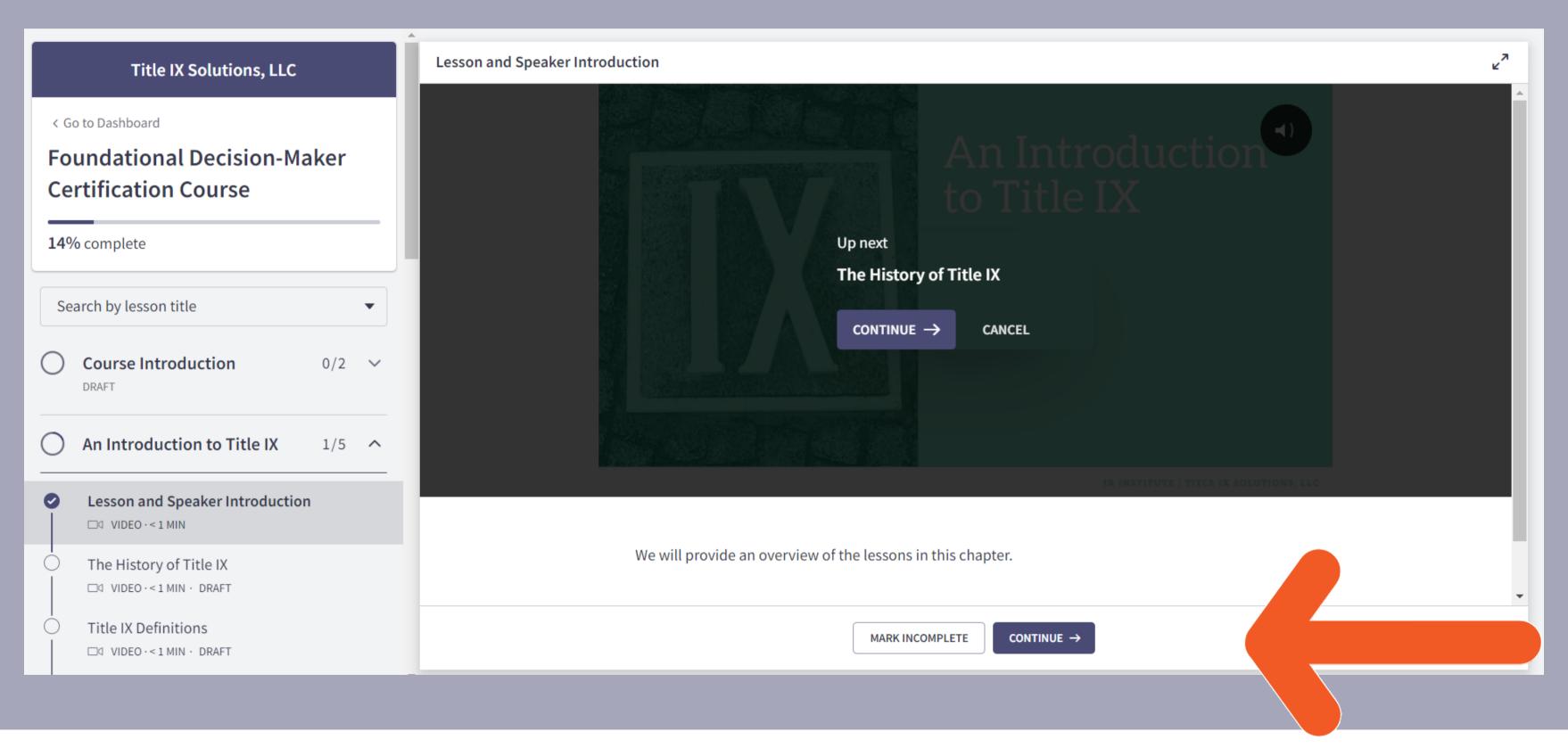
Course Overview

- 7) Facilitating Pre-Hearing Meetings
- 8) Conducting a Title IX Hearing
- 9) Drafting the Written Determination Regarding Responsibility
- 10) The Appeal Process
- 11) Understanding Trauma

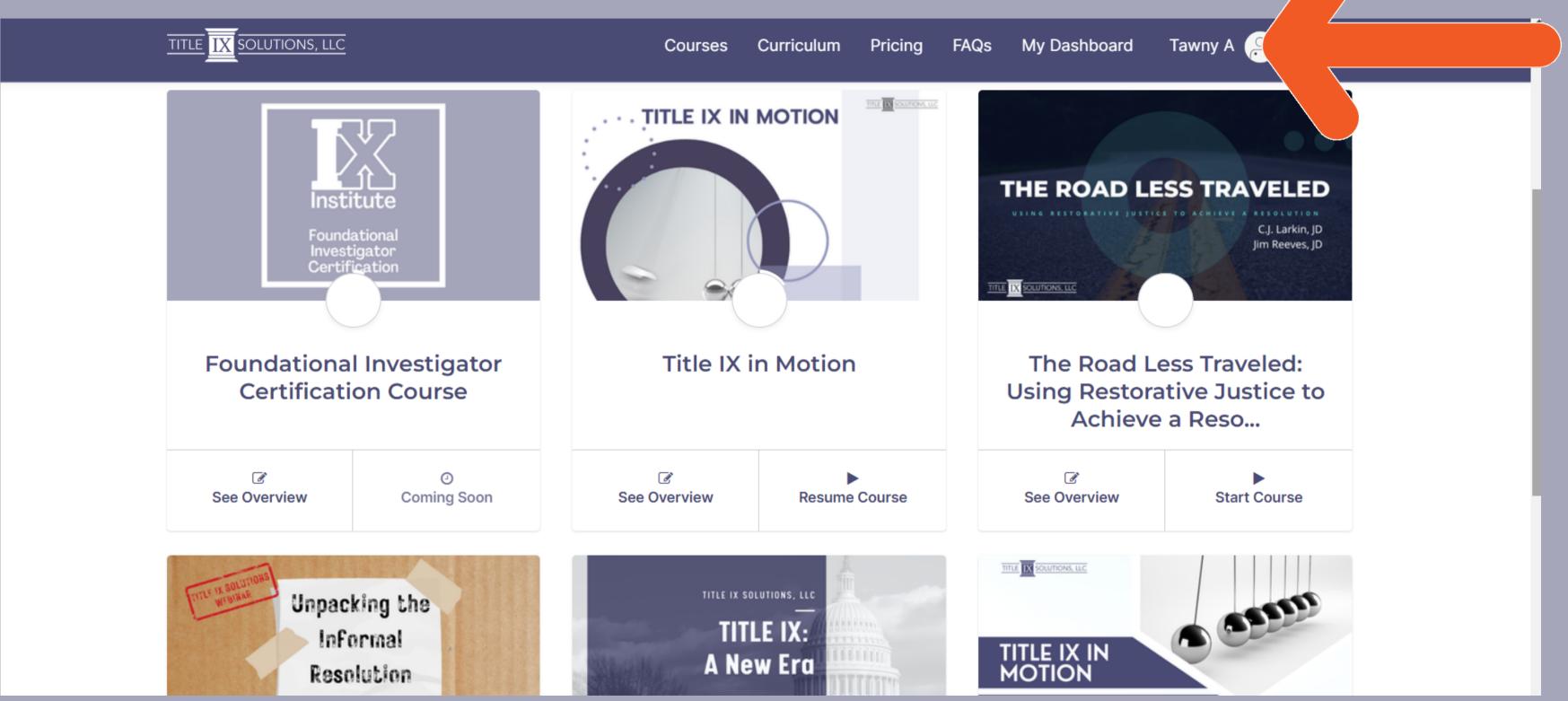
Course Goals

- Examine a comprehensive investigation report and file.
- Identify the roles and responsibilities of each party in the hearing process.
- Evaluate evidence and questions for relevancy.
- Conduct a compliant, due process-centered live hearing.
- Synthesize information to evaluate potential policy violations and draft a written determination.

Lesson Completion



Stepping Away



Course Completion



THIS CERTIFICATE OF COMPLETION IS AWARDED TO

Tucker Wood



FOR SUCCESSFULLY COMPLETING

Foundational Decision-Maker Certification Course

Learning Objectives:

- Examine a comprehensive investigation report and file.
- Identify the roles and responsibilities of each party in the hearing process.
- Evaluate evidence and questions for relevancy.
- Conduct a compliant, due process-centered hearing.
- Synthesize information to evaluate potential policy violations and draft a determination of responsibility.

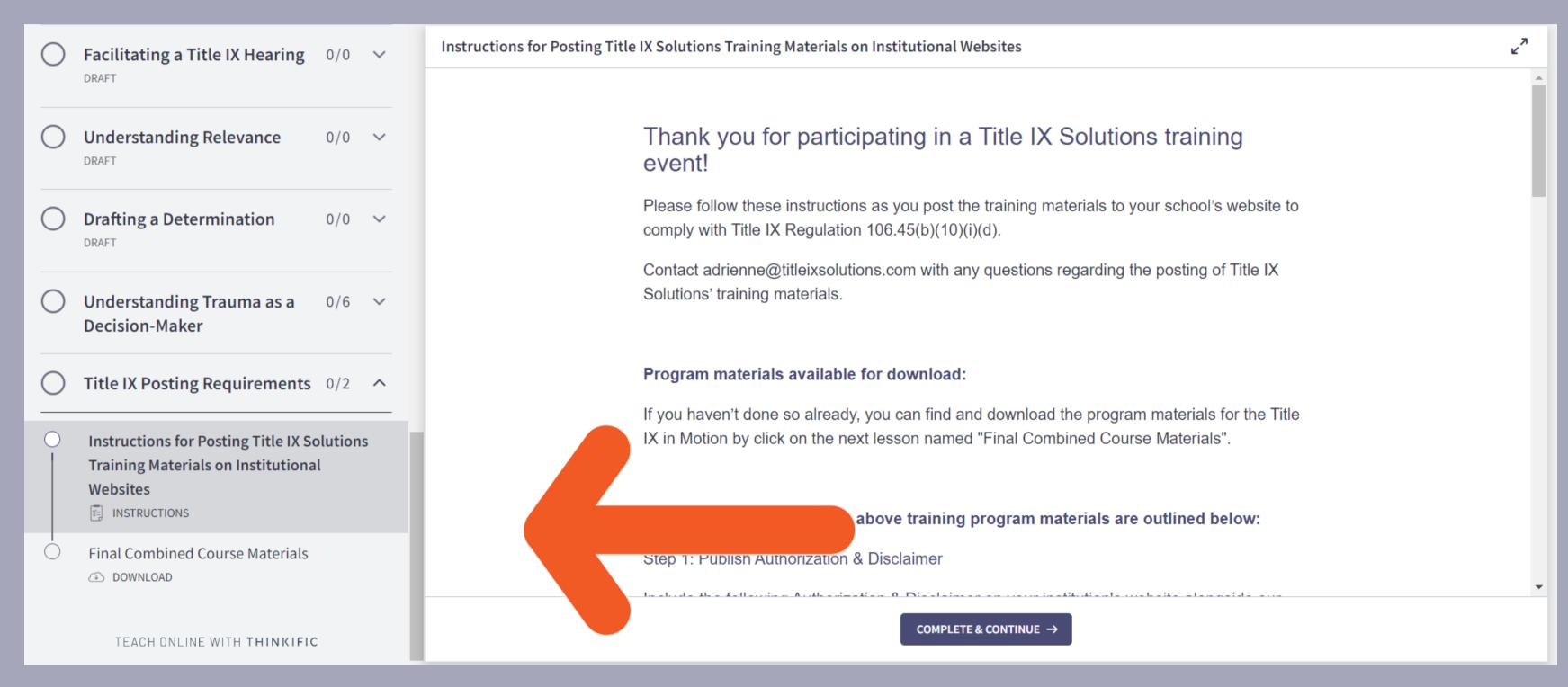


Title IX Posting Requirements

In accordance with the 2020 title IX regulations, Institutions must post "all materials used to train Title IX Coordinators, investigators, decision-makers, and any person who facilitates an informal resolution process." 34 C.F.R. 106.45(b)(10)(i)(D).

Such training materials must also be kept for seven years.

Title IX Posting Requirements



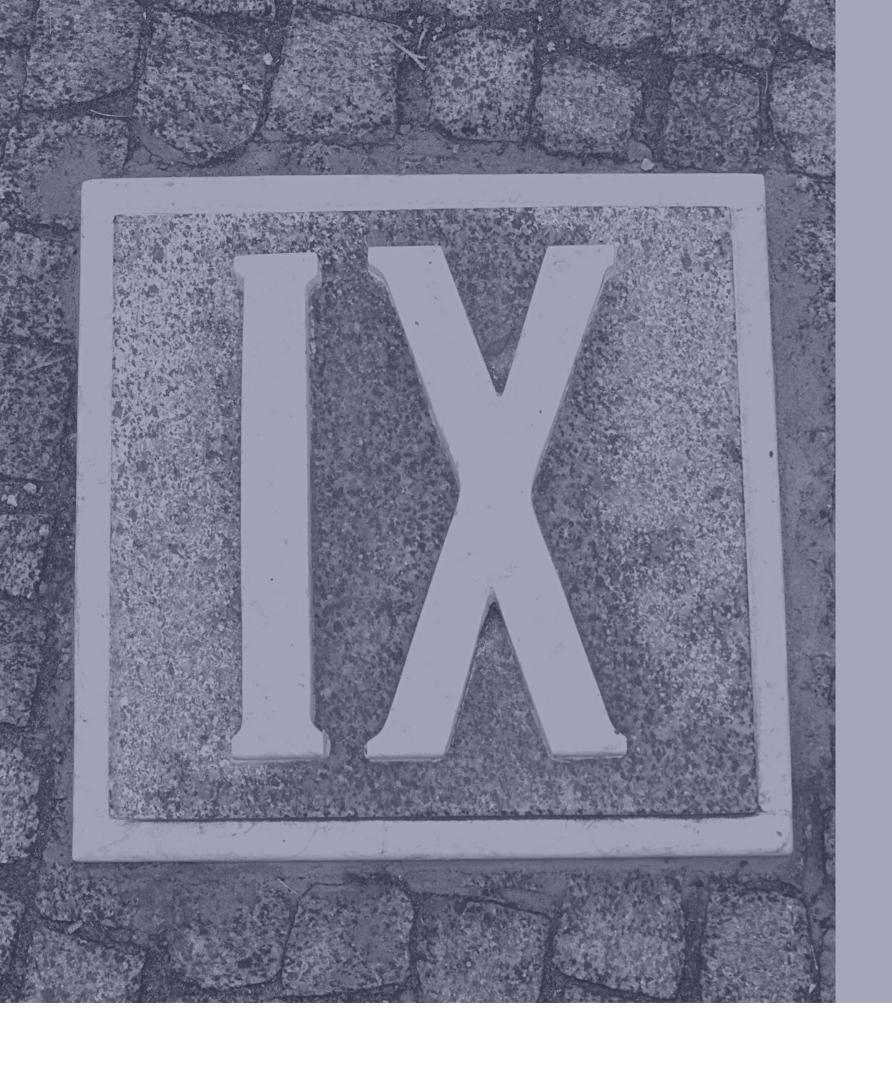
Course Support











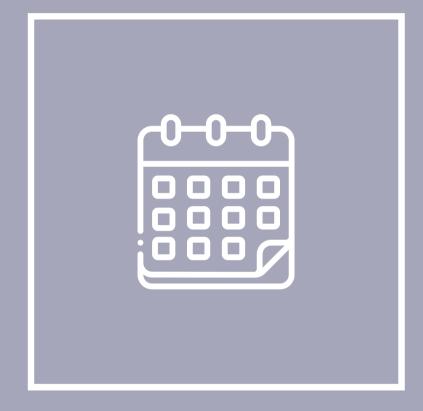
An Introduction to Title IX



TITLE IX OF THE EDUCATION AMENDMENTS OF 1972

"No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance[.]"

In this chapter



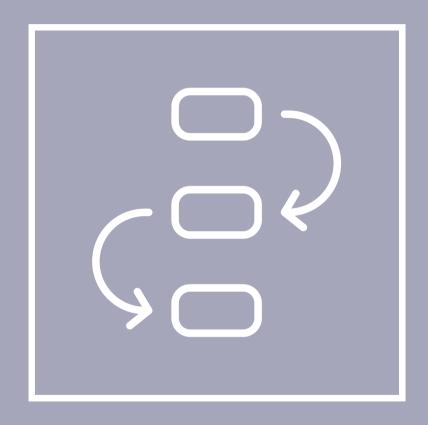
HISTORY OF TITLE
IX



TITLE IX DEFINITIONS



PARTICIPANTS IN
THE TITLE IX
PROCESS



OVERVIEW OF THE TITLE IX PROCESS

History of Title IX



Creation of Title IX

Followed Civil Rights Act of 1964 to address discrimination on the basis of sex

Created and enacted for educational institutions (K to Postsecondary)

Initially designed to address inequity in:

- Admissions
- Residential life
- Academic opportunities
- Extracurricular activities

Who is protected by Title IX?

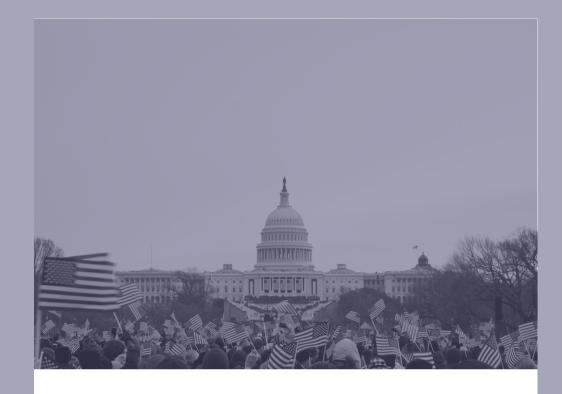
- ALL students regardless of:
 - Sexual orientation
 - Gender identity
 - Nationality
 - Immigration status
 - Race
 - Ability
- Boys and men as well as girls and women
- Employees, such as teachers, staff, and administrators
- Recipients include approximately 17,600 local school districts, over 5,000 postsecondary institutions, and charter schools, for-profit schools, libraries, and museums.

Evolution of Title IX



JUNE 23, 1972

Title IX becomes law and addresses sex-based discrimination



APRIL 4, 2011

Guidance expands Title IX
to include sexual
harassment, dating and
domestic violence, sexual
assault, and stalking



AUGUST 14, 2020

Newest guidance changes
the way schools respond
to incidents of
discrimination and
harassment

Title IX Today



JUNE 23, 2022

Department of Education releases Title IX Notice of Proposed Rulemaking proposing expanded scope and revised guidelines

Title IX Definitions



Actual Knowledge

- "[N]otice of sexual harassment or allegations of sexual harassment to a recipient's Title IX
 Coordinator or any official of the recipient who has authority to institute corrective measures on behalf of the recipient" (Postsecondary)
- Notice of sexual harassment or allegations by ANY employee of an elementary or secondary school
- Includes reports sent to the Title IX Coordinator in person, by mail, by telephone, by email, or by any other means that results in the Title IX Coordinator receiving a person's written or oral report

Report vs. Formal Complaint

REPORT

- Alleges sexual harassment, sex discrimination, or sexual misconduct
- Written or oral
- Submitted by <u>any person</u>, not just the alleged victim
- Can be anonymous
- May be made at any time
- May be made in person or by mail, phone, email or any other means

FORMAL COMPLAINT

- Alleges Title IX sexual harassment
- Submission <u>required</u> to initiate the Title IX grievance process
- Must be filed and signed by the Complainant (or Title IX Coordinator in certain instances)
- <u>Cannot</u> be filed anonymously or by a third-party

Report vs. Formal Complaint

BOTH REPORTS AND FORMAL COMPLAINTS ARE:

- A means for the school to obtain "actual knowledge"
- NOT equivalent to filing charges with law enforcement

Supportive Measures

WHAT

- Non-disciplinary, non-punitive services offered to the Complainant & Respondent
- Includes measures designed to protect the safety of all parties or the school's educational environment, or deter sexual harassment

WHEN

• Available before or after filing a formal complaint or where no formal complaint has been filed

HOW

• Offered without fee or charge to the complainant or respondent; as appropriate & reasonably available

WHY

• Designed to restore or preserve equal access to the school's education program or activity without unreasonably burdening the other party

Academic

Academic measures such as extensions of deadlines, course-related adjustments, schedule modifications

Transportation

Assistance with movement around campus, parking, and other transportation concerns.

Supportive

Measures

for Complainants and Respondents

Referral to campus and community services such as medical, mental health, legal services

and more.

Referral

Provision of campus escorts and no-contact orders

Housing

Assistance with campus housing assignments

Employment

Assistance with changes to work assignments and scheduling

Safety

Amnesty Provision

- Not required under Title IX but often included in the policy to encourage reporting
- Means that individuals may not be subject to disciplinary action for a minor violation of other school polies (e.g., Code of Conduct) when participating in a Title IX investigation

SCENARIO



Sam is a college freshman and was sexually assaulted at a house party. Sam had been drinking heavily and is scared to report the assault as they are underage.

Confidentiality

- Explicitly stated in Title IX
- Identities of the reporting parties, Complainants, Respondents, and witnesses are to remain confidential
 - Identities of these individuals will be known to the individuals conducting the Title IX process

Retaliation

- Intimidating, threatening, coercing, or discriminating against any individual for either of the following reasons:
 - Intention to interfere with the individual's rights under Title IX; or
 - Because an individual has submitted a report or formal complaint, testified, assisted, or participated or refused to participate in the investigation, proceeding, or hearing under Title IX

Retaliation

All persons are prohibited from retaliating against reporting parties, Complainants, Respondents, witnesses, and others who participate in the Title IX process.



Example One: Friends of the Complainant intimidating the Respondent, or vice versa.



Example Two: School personnel discriminating against an individual for refusing to participate in the Title IX process.

Remedies and Sanctions

REMEDIES

- Offered to Complainants
- Designed to restore or preserve equal access to the school's education program or activity
- May be the same as supportive measures
- DO NOT need to be "nonpunitive" or avoid burdening the respondent

- Available after the grievance process is complete
- List or range of remedies and sanctions should be listed in policy

SANCTIONS

Issued to
 Respondents found
 responsible for
 violating the
 school's sexual
 harassment policy

Education Program or Activity

- All of the operations of the school
 - May be on or off campus
 - Locations, events, or circumstances over which the school exercises substantial control over both:
 - The Respondent, and
 - The context in which an incident of sexual harassment occurs.
 - Any building owned or controlled by student organizations which are officially recognized by the school
 - Includes fraternity & sorority houses
- Computer and internet networks, digital platforms and computer hardware or software owned or operated by, or used in the operations of the school

Standard of Evidence

Standard used to determine whether or not a sexual harassment policy violation occurred

PREPONDERANCE OF THE EVIDENCE

- Evidence demonstrates that it is "more likely than not" that the alleged conduct or policy violation occurred
- Greater than 50% chance that a policy violation occurred

CLEAR AND CONVINCING

- Evidence is highly and substantially more likely to be true than untrue
- A higher standard of evidence to meet when compared to the "preponderance of the evidence" standard

Standard of Evidence

Not enough evidence to support a finding of responsibility, doesn't necessarily mean the claim is false Preponderance of
the Evidence
Anything that tips
the scale to more
than 50/50

Clear and Convincing

More likely to be true
than untrue,
substantial evidence to
support

Reasonable Doubt
Criminal court
standard,
overwhelming
amount of evidence
to support

Beyond a

Where does your needle point?

Participants in the Title IX Brocess

Overview

Title IX personnel vary depending upon several factors:

- Institution size
- Institution type
 - o K-12
 - Community/two-year colleges
 - Four year colleges and universities
 - Public/private
- Institution structure and resources
 - Organizational charts and reporting
 - Full-time/part-time
 - Budget

Title IX Personnel

Except for the Title IX Coordinator, Title IX personnel may be internal (from the campus community) or external (local attorneys, consultants, etc.).

- Title IX Coordinator
- Deputy Coordinators
- Title IX Investigator
- Decision-Maker

- Informal Resolution Facilitator
- Advisor
- Appeals Decision-Maker

Title IX Coordinator

• Every school must have a Title IX Coordinator

CAN

- Serve as the Title IX Investigator
- Serve as the Informal Resolution
 Facilitator
- Have other roles on campus
 - Dean of Students, Director of Human Resources, etc.

CANNOT

- Serve as the Title IX Decision-Maker
- Serve as the Appeals Decision-Maker

Title IX Coordinator

- Ensures compliance with federal, state, and local law, as well as other school policies
- Receives reports of sexual harassment
- Creates, reviews, and implements policy and procedures
- Facilitates and oversees grievance process including hearings, informal resolution processes, and appeals
- Creates/monitors training of Title IX staff and campus community

Title IX Investigator

May be Title IX Coordinator, other school employee, or independent contractor

- Collects evidence and interviews the parties and witnesses
- Provides all evidence to the parties and their advisors for inspection and review
- Creates an investigative report that fairly summarizes relevant evidence
- Sends the investigative report to the Complainant, Respondent, Advisor, and Decision-Maker

Decision-Maker

- May be a single decision-maker (also referred to as a Hearing Officer) or a Hearing Panel
- May be school employees or independent contractors
- May NOT be the Title IX Coordinator or Title IX Investigator

- Oversees and facilitates the Title IX hearing
- Supervises the conduct of the involved parties and their advisors
- Determines the relevance of evidence and questions presented during the hearing
- Drafts and issues the written determination regarding responsibility
- May issue sanctions

Appellate Decision-Maker

- May be a single Appellate Decision-Maker or Appellate Panel
- May be school employees or independent contractors
- May NOT be the Title IX Coordinator, Investigator, or Decision-Maker

- Reviews the appeal from the party & the other party's response (if any)
- Drafts and issues the final determination
- Specific appellate procedures vary at every school, so refer to the school's policy for details

Informal Resolution Facilitator

- May be the Title IX Coordinator
- May be school employees or independent contractors

- Provides information to the parties and Advisors about the informal resolution process
- Various forms of informal resolution may be available
- Facilitates the informal resolution process
- Drafts informal resolution settlement agreements at the conclusion of the process (if the complaint is resolved)

Advisor

- Complainant and Respondent have the right to an Advisor of their choice.
 - An Advisor may be, but is not required to be, an attorney.
 - A party's Advisor may be a friend, teacher, parent, professor, etc.
- School must provide an Advisor for the live hearing if a Party does not select one
- School cannot limit the choice or presence of the advisor for either party in any meeting.
- Parties have the option to include the Advisor in any meeting or investigative interview.
- Schools may set specific expectations or provide guidelines for Advisors to follow during meetings, investigative interviews, and the hearing.

Advisor

- Supports their party by accompanying them during interviews, meetings, and the hearing
- Provide information regarding the Title IX process and resources available
- Reviews the investigative report and all evidence, as well as help craft a response
- Participates in the hearing and conducts cross-examination

Parties in the Process

Aside from the Title IX personnel who take part in the facilitation of the grievance process, we will also see these individuals involved:

- Complainant
- Respondent
- Witness

Complainant

Alleged to be the victim of conduct that could constitute sexual harassment.

- May be a student, employee, or other community member.
- Must be participating in or attempting to participate in the school's education program or activity with which the formal complaint is filed.
- There may be more than one Complainant in a case

Respondent

Reported to be the alleged perpetrator of conduct that could constitute sexual harassment.

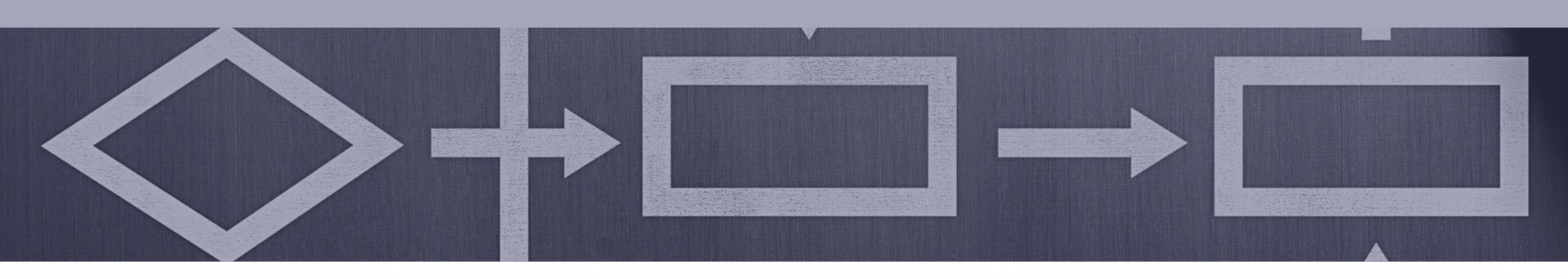
- May be a student, employee, community member, or non-community member.
 - The school's ability to respond to incidents perpetrated by noncommunity member Respondents may be limited.
- School may dismiss the complaint if the Respondent is no longer enrolled or employed by the school.
- There may be more than one Respondent in a case.

Witness

Individuals that are identified in the grievance process as having information that may support or refute allegations of sexual harassment

- May be identified by the Complainant, Respondent, or institution.
- Could have first-hand knowledge regarding allegations or may have other information that could be helpful in an investigation.
- There may be multiple witnesses in a case.

Overviewof the Title IX Brocess



Title IX Requirements

IN THE TITLE IX
GRIEVANCE
PROCESS, A
SCHOOL MUST:

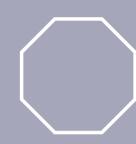
- > Treat Complainants and Respondents equitably
- > Require objective review of all relevant evidence
- > Train Coordinators, Investigators, Decision-Makers, and Informal Resolution Facilitators and ensure they are free of conflicts of interest and bias
- > Include a presumption that Respondent is not responsible for allegations until determination is reached at conclusion of grievance process

Title IX Requirements

IN THE TITLE IX
GRIEVANCE
PROCESS, A
SCHOOL MUST:

- > Include reasonably prompt time frames for the conclusion of the grievance process
- > Describe the range of possible disciplinary sanctions and remedies
- > State the standard of evidence
- > Describe the range of supportive measures available to Complainants and Respondents
- > Not require or seek the disclosure of information protected under a legally recognized privilege

Title IX Requirements



Stop the harassment or discrimination

ULTIMATELY,
THE GOAL IS TO:



Prevent further recurrence of harssment or discrimination



Remedy the effects of harassment or discrimination

Leading Up to the Title IX Process



Report is submitted to the Title IX Coordinator

- Any person may report sexual harassment
- Responsible employees and mandatory reporting



Upon receipt of a report, Title IX Coordinator must:

- Respond in a manner that is not deliberately indifferent
- Contact and attempt to meet with the Complainant (if known)
- Discuss the availability of supportive measures and consider the Complainant's wishes with respect to them and explain the process for a formal complaint.

They may also:

- Conduct a safety and risk analysis
- Assess information from the report and conversation with the Complainant to determine if alleged incident would be considered sexual harassment under Title IX

Leading Up to the Title IX Process



If the alleged incident is preliminarily determined to violate Title IX:

- Complainant or Title IX Coordinator may file a formal complaint
- If a Complainant does not wish to file a formal complaint, but a risk assessment determined the potential for more harm to the Complainant or greater campus community, the Title IX Coordinator may choose to file
- Note- If the alleged incident does not potentially violate Title IX on it's face, it may be adjudicated under a different instutional policy



After a formal complaint is filed, the Title IX grievance process begins.



INTAKE/ REVIEW NOTICE OF
ALLEGATIONS
SENT TO
PARTIES

INVESTIGATION

HEARING

INFORMAL RESOLUTION (OPTIONAL)

WRITTEN DETERMINATION APPEAL PROCESS



INTAKE/ REVIEW

- Title IX Coordinator provides a gatekeeping function
 - Conducts a jurisdictional review to decide whether a report falls under Title IX or another policy
- Conversations with Reporting Party and/or Complainant
- Information-giving stage
- Supportive measures may be implemented

NOTICE OF ALLEGATIONS SENT TO PARTIES

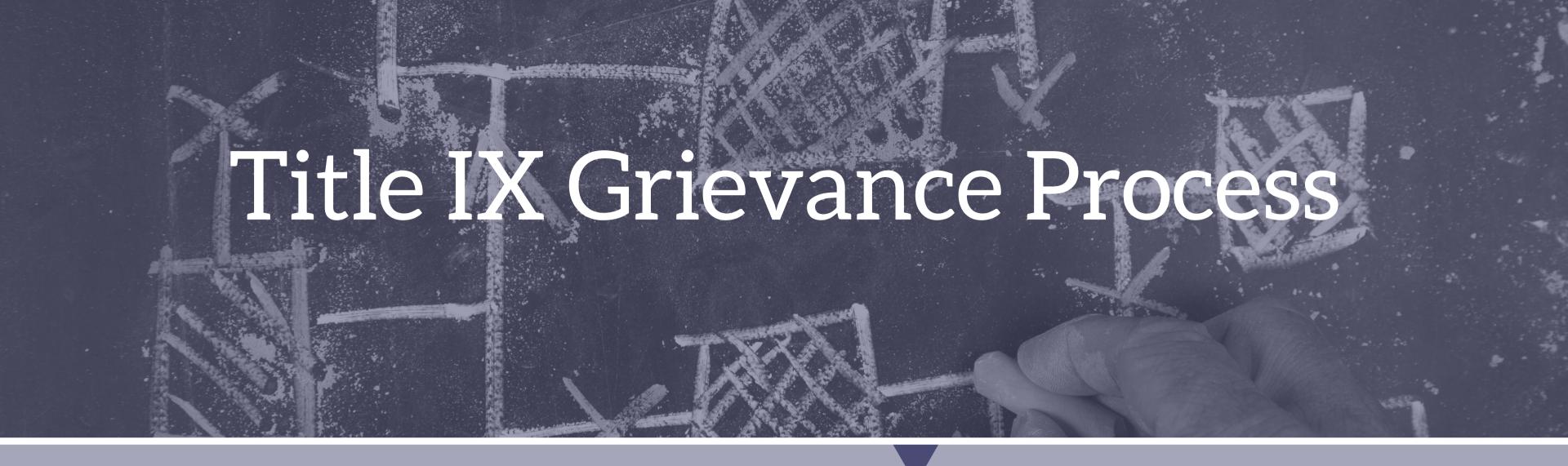
- Title IX Coordinator notifies parties of allegations that may constitute Title IX sexual harassment
 - Informs parties of rights and options under the grievance process
 - Presumption that the Respondent is not responsible
- Preparation for the investigation stage

INVESTIGATION

- Title IX Investigator's primary function
- Information-gathering stage
- Includes:
 - Interviews of witnesses and parties
 - Gathering of evidence
 - Inspection and review of evidence
 - Drafting of investigation report
- Could potentially be the longest timeframe

INFORMAL RESOLUTION (OPTIONAL)

- Informal process of resolving a complaint, that must be agreed upon by both parties
- Could include:
 - Mediation
 - Restorative Justice
 - Education
 - Acceptance of responsibility
- Cannot be used for employee on student complaints



- The decision-making stage of the grievance process
- Facilitated by the Decision-Maker
 - Either a single Decision-Maker or panel
- Includes:
 - Pre-hearing meeting
 - Live hearing or written decision-making process with cross-examination by the parties Advisor
- <u>Must</u> be provided in postsecondary, <u>may</u> be provided in elementary and secondary, but not required

HEARING

- Prepared by the Decision-Maker(s)
- Determination of a Title IX sexual harassment policy violation using the standard of evidence outlines
 - Responsible or not responsible
 - May address multiple allegations
 - Could include sanctions

WRITTEN DETERMINATION



- Allowed under the Title IX Regulations for the following reasons:
 - Procedural irregularity
 - New evidence not available during the investigation
 - Conflict of interest or bias by Title IX
 Coordinator, Investigator, or Decision-Maker(s)

APPEAL PROCESS



Overview of the Title IX Regulations

IN THIS CHAPTER



INTRODUCTION TO THE TITLE IX REGULATIONS

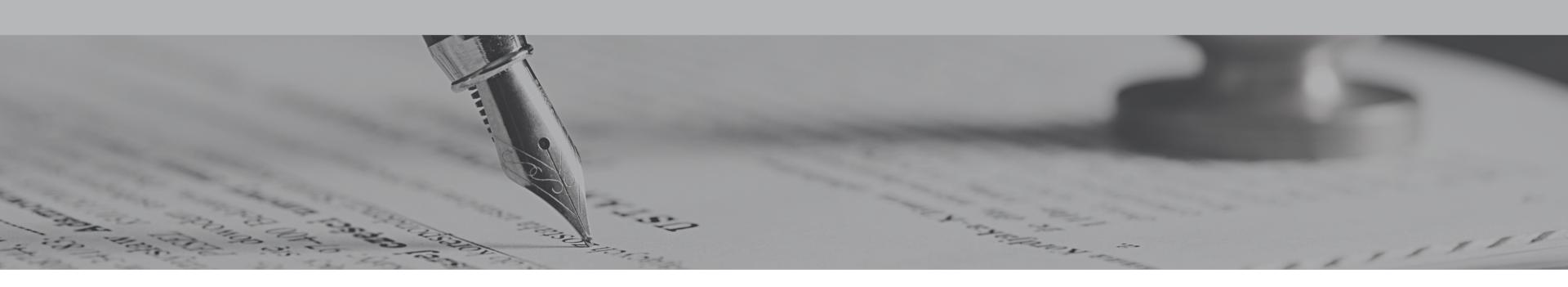


SEXUAL
HARASSMENT AND
RECIPIENT RESPONSE



TITLE IX GRIEVANCE
PROCESS FOR
FORMAL COMPLAINTS

Introduction to the Title IX Regulations



Title IX Coverage

- Postsecondary institutions
 - Including undergraduate, graduate, vocational, and professional schools
- Elementary and secondary schools
 - Including preschools and private elementary and secondary schools

What is a Recipient?

A recipient of Federal financial assistance covered by Title IX of the Education Amendments of 1972 ("Title IX")

Compliance with the Regulations

Recipients <u>must</u> comply with the requirements of Title IX as outlined under the regulations

Recipients may:

 provide guidelines, policies or protocols through their codes of conduct beyond the scope of the regulations

and/or

• provide details regarding policies or procedures which are not addressed in the regulations

Compliance with the Regulations

Recipients <u>must:</u>

 have "prompt and equitable" grievance procedures for complaints of sex discrimination

and

• have in place a grievance process that complies with § 106.45 for formal complaints of sexual harassment

When is sexual harassment actionable?



Denies a person equal access to education

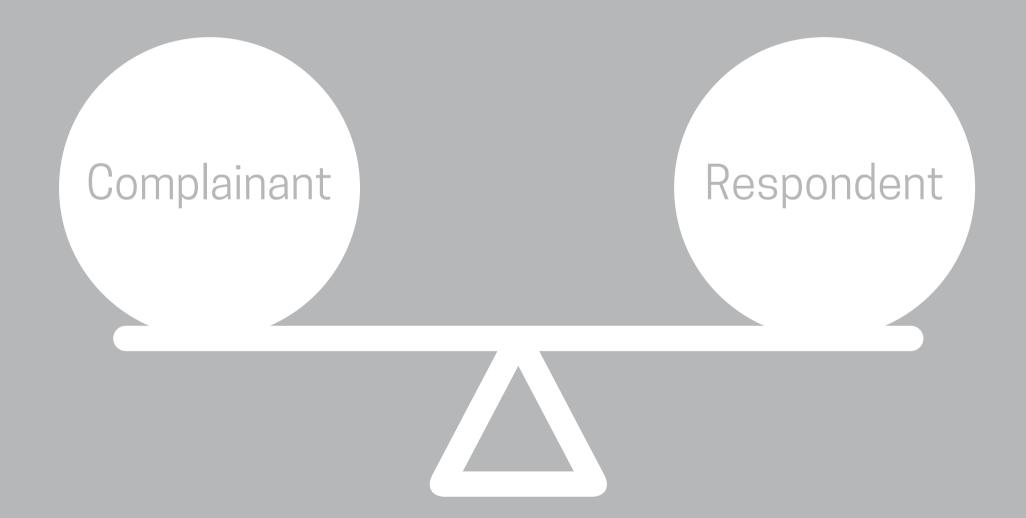
Title IX's Application

Regulations apply equally to all persons, regardless of:

- Gender identity
- Sexual orientation

Treatment of the Parties

A school <u>must</u> treat both parties equitably and equally throughout the process including supportive measures, investigations, and the grievance process.



Bias and Conflict of Interest

"...that any individual designated by a recipient as a Title IX Coordinator, Investigator, Decision-Maker, or any person designated by a recipient to facilitate an informal resolution process, not have a conflict of interest or bias for or against complainants or respondents generally or an individual complainant or respondent."

Title IX Personnel

Recipients have the flexibility to use their own employees or external Title IX investigators, adjudicators, or informal resolution facilitators

Sexual Harassment and Recipient Response



DEFINITIONS OF SEXUAL HARASSMENT

Conduct on the basis of sex that satisfies one or more of three types of behavior::

1

QUID PRO QUO



"SEVERE,
PERVASIVE
AND
OBJECTIVELY
OFFENSIVE"



SEXUAL ASSAULT, DATING VIOLENCE, DOMESTIC VIOLENCE, OR STALKING



QUD PRO QUO

- May be express or implied
- Need not be "severe" or "pervasive" as a single incident
- Considered inherently "offensive" and jeopardizes equal educational access.



"SEVERE,
PERVASIVE
AND
OBJECTIVELY
OFFENSIVE"

Determined by a reasonable person to be so <u>severe</u>, <u>pervasive</u> and <u>objectively</u> <u>offensive</u> that it effectively denies a person equal access to the recipient's education program or activity



SEXUAL
ASSAULT,
DATING
VIOLENCE,
DOMESTIC
VIOLENCE, OR
STALKING

Specific offenses defined under the FBI's Uniform Crime Reporting (U.C.R) program. U.S.C. 1092 (f)(6)(A)(v)

Sexual Assault

- 1) Sex Offenses, Forcible: Any sexual act directed against another person, without the consent of the victim including instances where the victim is incapable of giving consent.
 - Forcible Rape
 - Forcible Sodomy
 - Sexual Assault with an Object
 - Forcible Fondling
- 2) Sex Offenses, Nonforcible: (Except Prostitution Offenses) Unlawful, nonforcible sexual intercourse.
 - Incest
 - Statutory Rape

Dating Violence

Violence committed by a person:

- a. who is or has been in a social relationship of a <u>romantic</u> or <u>intimate</u> nature with the victim; and
- b. where the existence of such a relationship shall be determined based on a consideration of the following factors:
 - i. The length of the relationship.
 - ii. The type of relationship.
 - iii. The frequency of interaction between the persons involved in the relationship. 34 U.S.C. 12291 (a)(10)

Domestic Violence

Felony or misdemeanor crimes of violence committed by a <u>current or former spouse</u> or <u>intimate partner</u> of the victim, by a <u>person with whom the victim shares a child</u> in common, by a person who is <u>cohabitating</u> with or <u>has cohabitated with</u> the victim as a spouse or intimate partner, by a person similarly situated to a spouse of the victim under the domestic or family violence laws of the jurisdiction receiving grant monies, or by any other person against an adult or youth victim who is protected from that person's acts under the domestic or family violence laws of the jurisdiction.

Stalking

Engaging in a course of conduct directed at a specific person that would cause a reasonable person to:

- a. Fear for his or her safety or the safety of others; or
- b. Suffer substantial emotional distress

Consent



The regulations <u>do not</u> include a definition of consent and <u>do not</u> require recipients to adopt a particular definition of consent, including "affirmative consent," with respect to sexual assault.

THRESHOLD CRITERIA- MUST MEET ALL FOUR

Incident constitutes sexual harassment as previously defined

School must have "actual knowledge" of an allegation of the incident of sexual harassment

Conduct must have occurred within the school's own education program or activity

Alleged
harassment
must have
occurred
within the
United States

Actual Knowledge Defined

Notice of sexual harassment or allegations of sexual harassment to a recipient's Title IX Coordinator or any official of the recipient who has authority to institute corrective measures on behalf of the recipient or to any employee of an elementary and secondary school.

- Does not need to be a written statement or a formal complaint
- May be conveyed by any person, not just the complainant
- May be "written or oral, by observation, via a newspaper article or other means"
- Postsecondary- reporting to Title IX Coordinator <u>always</u> constitutes actual knowledge
- Elementary and Secondary-reporting to <u>ANY</u> employee constitutes actual knowledge

Educational Program or Activity Defined

Locations, events, or circumstances over which the recipient exercised <u>substantial control</u> <u>over both the respondent and the context in which the sexual harassment occurs</u>, and also includes any building owned or controlled by a student organization that is officially recognized by a postsecondary institution.

- School may offer supportive measures if harassment occurred outside of the educational program or activity
- School's responsibility is limited under Title IX regulations, though conduct outside of this jurisdiction may be addressed by Code of Conduct or other policies
- Schools must make fact-specific determinations regarding substantial control over the respondent and the context

DELIBERATELY INDIFFERENT

- Schools must not act in a manner that is deliberately indifferent
- What does this mean?
 - o "...clearly unreasonable in light of the known circumstances"

QUALIFYING INCIDENTS OF SEXUAL HARASSMENT

- Treat complainants and respondents equitably by offering supportive measures
 - When do they apply?
 - What do they include?
- Follow a grievance process that complies with \$106.45 of the Title IX Regulations
- The Title IX Coordinator <u>must</u> promptly contact the complainant to:
 - Discuss the availability of supportive measures as defined in §106.30;
 - Consider the complainant's wishes with respect to supportive measures;
 - Inform the complainant of the availability of supportive measures with or without the filing of a formal complaint;
 - Explain to the complainant the process for filing a formal complaint.

EMERGENCY REMOVAL

- Safety and risk analysis
- Immediate threat to physical health or safety
- Provide respondent with notice and opportunity to challenge the decision

ADMINISTRATIVE LEAVE

Applies to non-student employees

Title IX Grievance Process for Formal Complaints



Formal Complaint Defined

Document filed by a complainant or signed by the Title IX Coordinator alleging sexual harassment against a respondent and requesting that the recipient investigate the allegation of sexual harassment

- May be filed by parent or guardian who has a legal right to act on behalf of an individual
- At the time of filing, complainant must be participating in or attempting to participate in the education program or activity of the recipient with which the formal complaint is filed
- May be filed in person, by mail, or by electronic mail,
 - Can use the contact information required to be listed for the Title IX Coordinator or any additional method designated by the school
- Must contain the complainant's physical or digital signature, or otherwise indicates that the complainant is the person filing the formal complaint
- If Title IX Coordinator signs a formal complaint, the Title IX Coordinator is not a complainant or otherwise a party

Dismissal of a Formal Complaint

School MUST dismiss if the conduct alleged in the formal complaint:

Would not constitute sexual harassment as defined in \$106.30 even if proved

Did not occur in the recipient's education program or activity

Did not occur against a person in the United States

Dismissal does not preclude the school from investigating and adjudicating under another provision of the school's Code of Conduct

Dismissal of a Formal Complaint

School MAY dismiss if the conduct alleged in the formal complaint:

Complainant notifies
the Title IX Coordinator
in writing that the
complainant would like
to withdraw the formal
complaint or any
allegations therein

The respondent is no longer enrolled or employed by the recipient

Specific circumstances
prevent the recipient from
gathering evidence
sufficient to reach a
determination as to the
formal complaint or
allegations therein

A complaint will not be dismissed because a complainant remains or leaves the school

Consolidation of Formal Complaints

Schools may consolidate formal complaints:

- Against more than one respondent
- By more than one complainant against one or more respondents
- By one party against the other, where the allegations arise out of the same facts or circumstances

A recipient's grievance process must:

- Treat complainants and respondents equally
- Require objective evaluation of relevant evidence
- No conflict of interest
- Presume respondent is not responsible for the alleged conduct until a determination is made
- Reasonably prompt time frame
- Describe range of possible disciplinary sanctions and remedies
- State standard of evidence
- Appeals
- "Presumption" guideline

NOTICE OF ALLEGATIONS

Must contain:

- Notice of the school's grievance process
- Sufficient details of the allegations, including:
 - oldentities of the parties involved;
 - The conduct allegedly constituting sexual harassment;
 - The date and location of the alleged incident(s)
- Sufficient time period for the parties to prepare a response before interview
- Presumption of not responsible
- Determination of responsibility at the conclusion of the grievance process
- Allowance of an advisor
- Right to inspect and review all evidence gathered during the investigation
- Reference to any policy in the school's code of conduct which prohibits knowingly making false statements

INVESTIGATION OF FORMAL COMPLAINTS

- A recipient <u>must</u> investigate a formal complaint
- The Title IX Coordinator also may serve as the Investigator
- Burden of proof and gathering of evidence is on the school
- Medical and similar privileged records are not available unless the party (or parent/guardian) provides written consent for release
- Both parties must be given the equal opportunity to present witnesses and evidence
- Neither party may be restricted in their ability to discuss the allegations or gather and present relevant evidence

INVESTIGATION OF FORMAL COMPLAINTS

- Both parties have the right to an advisor throughout the grievance process
- School must give written notice of any interview, meeting or hearing at which a party is to participate
- Parties and their advisors must be given equal access to inspect and review all evidence gathered during the investigation
- Parties must be given at least 10 days to file a written response regarding the investigation evidence, responses considered prior to completion of the investigative report
- School may require the parties to submit any additional evidence prior to the investigator finalizing the investigator report

INVESTIGATION OF FORMAL COMPLAINTS

- Evidence provided to the parties must also be available at the hearing with each party having equal access to refer to the evidence or use it in cross examination
- Investigator must complete an report that fairly summarizes relevant information at least 10 days prior to a scheduled hearing and provide copies to each party and their advisors
- The investigator may include recommended findings or conclusion in the investigative report, but the decision-maker is under an independent obligation to objectively evaluate relevant evidence in making a determination.

HEARINGS

- The decision-maker(s) in a hearing cannot be the same person(s) as the Title IX Coordinator or the investigator(s)
- A postsecondary school <u>must</u> provide for a live hearing
- A live hearing is <u>optional</u> for elementary and secondary schools, though the parties <u>must</u> be given the opportunity to:
 - Review the investigative report
 - Submit written relevant questions of any party or witness to the decision-maker
 - Receive answers to those questions
 - Submit limited follow-up questions prior to a determination by the decisionmaker

HEARINGS

- Consolidation of cases
- Hearing logistics
- Participation of advisors, parents/guardians
- Relevancy
- Cross-examination

WRITTEN DETERMINATION

- Made by a decision-maker(s) who is/are not the Title IX Coordinator or Investigator
 - Must not have bias or conflict of interest.
- Determination reached by applying standard of evidence adopted by the school
- Written determination must include:
 - Identification of the allegations
 - Description of the procedural steps taken
 - Findings of fact supporting the determination
 - Conclusions regarding the application of the recipient's code of conduct to the facts
 - Statement of, and rationale for, the result as to each allegation, including:
 - a determination regarding responsibility
 - any disciplinary sanctions the recipient imposes on the respondent
 - whether remedies designed to restore or preserve equal access to education program
 - Bases for appeal

WRITTEN DETERMINATION

- Providing determination simultaneously
- Finality
- Remedies provided

STANDARD OF EVIDENCE

- A school may elect to apply either:
 - The preponderance of evidence ("more likely than not"); or
 - The clear and convincing evidence ("highly probable") standard
- The same standard of evidence must be used for
 - formal complaints against students as is used for formal complaints against employees, including faculty
 - o all formal complaints of sexual harassment

APPEALS

- Must offer an appeal process
 - Procedural irregularity that affected the outcome
 - New evidence that was not reasonably available at the time of the determination or the dismissal, that could affect the outcome of the matter
 - The Title IX Coordinator, investigator or decision-maker(s) had a conflict of interest or bias for or against complainants or respondents generally or in the case that affected the outcome.
 - Can provide additional bases, but must do so equally to both parties
- Appeal Decision-Maker cannot have a conflict of interest and cannot be the Title IX
 Coordinator, Investigator, or Decision-Maker, must be trained
- Parties must be notified in writing of
 - other party's appeal
 - decision rendered
- Parties must be offered opportunity to provide written argument

Grievance Process INFORMAL RESOLUTION

- School may offer informal resolutions of alleged incidents
 - Mediation, restorative justice, or other forms of alternative dispute resolution
- Does not require a full investigation or adjudication
- Must be voluntary, with the parties being fully informed of the process and options and the parties must consent in writing to the process
- Informal resolutions cannot be offered or facilitated by a recipient in a case involving an employee's sexual harassment of a student



Role of the Decision-Maker

IN THIS CHAPTER



OVERVIEW OF THE DECISION-MAKER ROLE



DUE PROCESS



AVOIDING BIAS AND CONFLICTS

Overview of the Decision-Maker Role



Responsibilities of the Decision-Maker



Postsecondary Institutions

As required under 106.45 in the Title IX Regulations, postsecondary institutions' grievance processes must allow for a live hearing. The Decision-Makers in these cases will:

- Conduct the pre-hearing meeting (if provided)
- Preside over the live hearing
 - Supervise direct and cross-examination
 - Make relevancy determinations on all questions asked
 - Conduct their own line of questioning of all parties and witnesses
- Draft and issue a written determination regarding responsibility

Responsibilities of the Decision-Maker



K-12 Institutions/Districts

K-12 Institutions/Districts do not have the requirement to hold live hearings. However, they may choose to utilize live hearings if they wish. Otherwise, the institution must present the opportunity for parties to submit questions in writing. The Decision-Makers in these cases will:

- Conduct the pre-hearing meeting (if provided)
- Facilitate the shuttling of questions between parties through writing
 - Make relevancy determinations on all questions asked
 - Conduct their own line of questioning of all parties and witnesses
- Draft and issue a written determination regarding responsibility

Who may serve as the Decision-Maker?

- May be employee(s) of the institution or may be external individual(s) hired by the institution
- May be a single Decision-Maker or panel multiple Decision-Makers

The Decision-Maker CANNOT be the Title IX Coordinator or the Title IX Investigator(s) from the same case.

Training Requirements

"A recipient must ensure that Title IX Coordinators, investigators, decision-makers, and any person who facilitates an informal resolution process, receive training on:

- The definition of sexual harassment in § 106.30;
- The scope of the recipient's education program or activity;
- How to conduct an investigation and grievance process including hearings, appeals, and informal resolution processes, as applicable;
- And how to serve impartially, including by avoiding prejudgment of the facts at issue, conflicts of interest, and bias." (106.45(b)(1)(iii)

Training Requirements

Additional requirements specifically outlined for Decision-Makers in Title IX Regulations:

- "A recipient must ensure that decision-makers receive training on any technology to be used at a live hearing;
- And on issues of relevance of questions and evidence, including when questions and evidence about the complainant's sexual predisposition or prior sexual behavior are not relevant, as set forth in paragraph (b)(6) of this section. " §(106.45(b)(1)(iii)

Training Requirements

In addition to the Title IX Regulations, Decision-Makers must also familiarize themselves with:

- Institutional policies, including:
 - Definitions of offenses
 - Specific timelines
 - Standard of evidence
- Other laws or policies applicable to your institution or district, such as:
 - State and local laws
 - Policies under which non-Title IX conduct may be adjudicated

Additional Considerations for Decision-Makers

Be mindful that there is a presumption that the Respondent is NOT responsible for the alleged conduct until the final determination is made. Remember this as you work through the process.

With that presumption of non-responsibility is a burden of proof standard. That burden of proof rests upon the school not either of the parties.

Title IX Grievance Process

Decision-Maker role is utilized during this portion of the grievance process

INTAKE/ REVIEW NOTICE OF ALLEGATIONS SENT TO PARTIES INVESTIGATION

HEARING

INFORMAL RESOLUTION (OPTIONAL)

WRITTEN DETERMINATION APPEAL PROCESS

Decision-Maker Timeline

Engaged by
Title IX
Coordinator to
serve as
Decision-Maker
in active case

Receives
investigation
report and file
from Title IX
Investigator

Conducts
thorough
review of all
information
provided in
investigation
report and file

Holds prehearing conference with parties and Advisors

Facilitates live hearing Writes and issues determination

Attributes of the Decision-Maker

Your role is as a Decision-Maker and not as a Judge. The questioning process is not conducted pursuant to the rules of evidence, with the exception of the concept of relevance. Though you are not a Judge, many of the same qualities are needed to effectively carry out this role.

It is important to have the ability to:

- Understand law and policy, and apply it to decision-making
- Carefully evaluate evidence
- Use critical thinking to determine relevance of evidence and questions
- Craft professional and thorough written determinations
- Communicate effectively with parties and Advisors
- Be comfortable making tough, but equitable decisions

Guiding Principles

Title IX decision-making processes do not take place in a court of law. However, the outcome of any Title IX process has legal consequences, as well as personal consequences for the parties.

Because the consequences can be great, ensure you:

Allow policy to guide decision-making

Uphold the integrity of the process

Remain impartial (and recuse if you cannot)



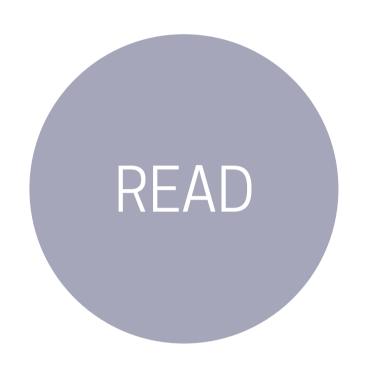
Your goal is not to find someone responsible for a Title IX violation. Your goal should always be to conduct a sound hearing, as well as critically analyze and apply the facts found to policy.

Finding Success as a Decision-Maker



Yes, the role carries a great deal of responsibility, but you are capable.

You can do this!



Read EVERYTHING! Policy, investigative reports, supplemental information. Be an informed Decision-Maker!

BECOME COMFORTABLE WITH DISCOMFORT

You may have to use words
that are anatomically correct.
Do not be afraid to use those
words. You will deal with
situations that are private and
emotional. Lean into discomfort
and become comfortable
asking questions about
sensitive subject material.

Two Foundational Questions to Note

The Decision-Maker is ultimately responsible for applying evidence to the standard of proof to objectively answer the following questions:

- 1. Did the alleged incident(s) occur?
- 2. Does the alleged conduct violate the school's policy?

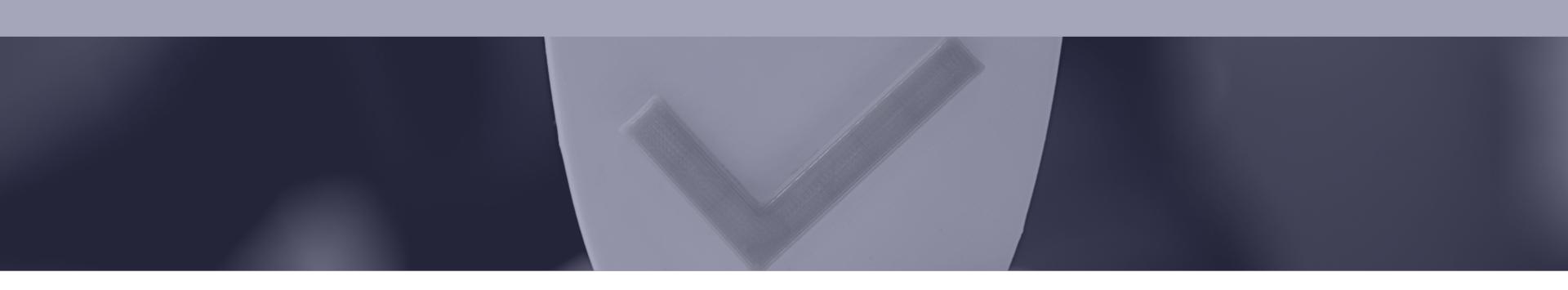
1. Did the alleged incident(s) occur?

- Apply the appropriate standard of evidence to answer this question.
- Considerations include:
 - Parties' statements about the alleged incident.
 - Witness statements about the alleged incident.
 - Inculpatory and exculpatory evidence about the alleged incident.
 - If the Complainant and Respondent were present during the alleged incident.
 - Nature of the relationship between the parties at the time of the alleged incident.
 - Communications and actions before and after the alleged incident.

2. Does the alleged conduct violate the school's policy?

- Apply the appropriate standard of evidence to answer this question.
- Analyze the definitions of the relevant policy violations.
 - Review every word of the definition
 - Example: <u>Unwelcome conduct</u> determined by a <u>reasonable person</u> to be so <u>severe</u>, <u>pervasive</u>, and <u>objectively offensive</u> that it <u>effectively denies a</u> <u>person equal access</u> to the school's <u>education program or activity</u>;
- Review additional terms outlined in the school's policy, such as consent and incapacitation.

Due Process



Due Process Afforded by Title IX

"Whether due process is conceived in terms of constitutional due process of law owed by State actors, or as principles of fundamental fairness owed by private actors, the final regulations prescribe a grievance process grounded in principles of due process for the benefit of both complainants and respondents, seeking justice in each sexual harassment situation that arises in a recipient's education program or activity."

p. 86, Preamble to the Title IX Regulations, 2020

Importance of Due Process

Procedural due process provides, "at a minimum notice and the opportunity to be heard." (p. 88, Preamble)

A grievance process created with due process as its central tenet creates outcomes which are:

Accurate

Legitimate

Replicable

Fair

What does due process look like in Title IX?

- Equity for both parties, such as the opportunity to present one's own view of the alleged conduct
- Fact-based outcomes
- Provides adequate notice of allegations and opportunity to respond
- Allows for the cross-examination of parties through relevant questions asked at a live hearing (or in writing for K-12 entities)

Note: Due process in Title IX is intentionally different from that in criminal proceedings

What does due process look like in Title IX?

- Presentation of inculpatory and exculpatory evidence, witnesses, etc.
- The inspection and review of said evidence
- Party's right to an advisor of their choice
- Party's right to discuss their participation in the Title IX grievance process without being silenced

Due Process Goals for Title IX

1

Improve perceptions
that Title IX sexual
harassment
allegations are
resolved fairly and
reliably

2

Avoid intentional or unintentional injection of sexbased biases and stereotypes into proceedings that too often have been biased for or against parties on the basis of sex



Promote accurate, reliable outcomes so that victims of sexual harassment receive remedies restoring and preserving equal educational opportunities and respondents are not treated as responsible unless a determination of responsibility is factually reliable

(p. 96, Preamble)

Decision-Maker's Provision of Due Process

- Ensuring parties have equitable access to information and evidence
- Ensuring parties have equitable timelines and preparation, such as providing consistent timeframes for things such as the pre-hearing conference and live hearing
- Ensuring parties' and their Advisors have the opportunity to fully crossexamine all present at the live hearing
- Providing transparency and consistency with regard to relevancy determinations
- Providing transparency and thoroughness in the written determination regarding responsibility

Avoiding Bias and Conflicts



Independent



Transparent

Confidential

Independent

- No deference to either "side"- the parties and Complainants or Respondents generally
- Maintaining integrity of the Title IX grievance process and following policy are paramount
- Independence from any other component of the case (i.e. no part in the investigation, appeal)

Equitable

- Provision of same rights and benefits under the Title IX grievance process to both parties
- Equitable outcomes for cases of similar fact patterns

Transparent

- Procedures, options, timelines, outcomes are clearly communicated to parties
- Rationales are provided for decisions (including things such as delays, relevancy determinations, determination of responsibility)



- Information is only shared on a need-to-know basis, according to the Title IX Regulations and institutional policy
- Details about the case are not shared outside of the case
- Confidential resources are provided to the parties for support

Identifying Conflicts of Interest

A Hearing Officer should follow these important cornerstones so no future claim of or conflicts of interest may be made. A legitimate claim of conflict of interest can be the basis of a successful appeal and may necessitate a do-over.

The Title IX
Coordinator should
anticipate potential
conflicts of interest
when assigning the
Decision-Maker

Allow a time prior to the hearing for parties to disclose potential conflicts of interest

A new Decision-Maker should be assigned if conflicts are present

What constitutes a conflict of interest?

- Conflicts of interest arise when there is a <u>real</u> or <u>perceived</u> personal or private interest that may prevent a Title IX Coordinator, Investigator, or Decision-Maker from carrying out their role impartially
- They are not explicitly defined or listed in Title IX Regulations
- Conflicts of interest may be more difficult to navigate within smaller institutions or districts

Examples of Potential Conflicts

- Personal relationship with a party or parent/guardian of the party
 - For example- A Decision-Maker is close family friend and has known the party for years and outside of the academic program
- Position of power over a party
 - For example- The assigned Title IX Investigator is also the party's professor in a course they are enrolled in
- Previous knowledge about the party that could impact the ability to investigate or adjudicate the case
 - For example- A Decision-Maker was a former conduct officer who adjudicated other code of conduct violations involving a party.

Simply knowing someone does not necessarily constitute a conflict of interest. The type of relationship and length of the relationship, as well as power dynamics, should be considered. If any of these factors would prevent an individual from serving in their role objectively and without advantage or disadvantage to a party, they should be removed from the grievance process for that case.

Again, think about perception. For parties, perception IS reality. Put yourself in the shoes of both parties. Would you feel as though your grievance process has been equitable and objective with the individuals who are conducting it?

Identifying Bias

We all hold biases formed from years of life experience. Not all biases are bad, however, there are some which may impact an individual's ability to carry out their Title IX role.

Be aware of your biases and how they might show up as you serve as a Decision-Maker

Identify if your biases may prevent you from serving impartially.

Recuse yourself from a case if your biases would impact the process or determination.

What constitutes a bias?

- Title IX Regulations specifically call out "bias for or against complainants or respondents generally, or for or against an individual complainant or respondent", however, they do not list examples
- Biases can be
 - Explicit, meaning a conscious bias an individual is aware of; or
 - Implicit, meaning an unconscious bias not generally known to or recognized by the individual

Examples of Potential Biases

- Prejudgment
 - Example- A Decision-Maker, upon hearing the summary of an upcoming case and before hearing all relevant facts, has formed an opinion believing the Respondent to be responsible for the alleged conduct
- Bias for or against a Complainant or Respondent generally
 - Example- A Decision-Maker also serves as a volunteer advocate at the local Rape
 Crisis Center and frequently and publicly makes posts on social media about
 "believing all survivors"
- Bias against a specific Complainant or Respondent
 - Example- An Investigator has a set of religious beliefs that create bias against a
 Complainant who identifies as queer

As with conflicts of interest, perception of bias must be considered as well. It may be that an individual is unbiased in their role as a Decision-Maker, but aspects of their identity and experiences may create concern for parties.

For example, a sexual assault survivor may be perfectly capable of setting aside their experience to adjudicate a Title IX sexual assault case. However, if this individual is outspoken about their experience and has shared their story and experience in front of campus audiences, a Respondent may feel as though they will not receive a fair hearing.

Again, consider both sides and ensure all are comfortable with the Title IX personnel in place.



The Investigation Report and File

IN THIS CHAPTER



ELEMENTS OF THE INVESTIGATION REPORT



SUMMARIES OF INTERVIEWS



ANALYZING THE REPORT AND FILE



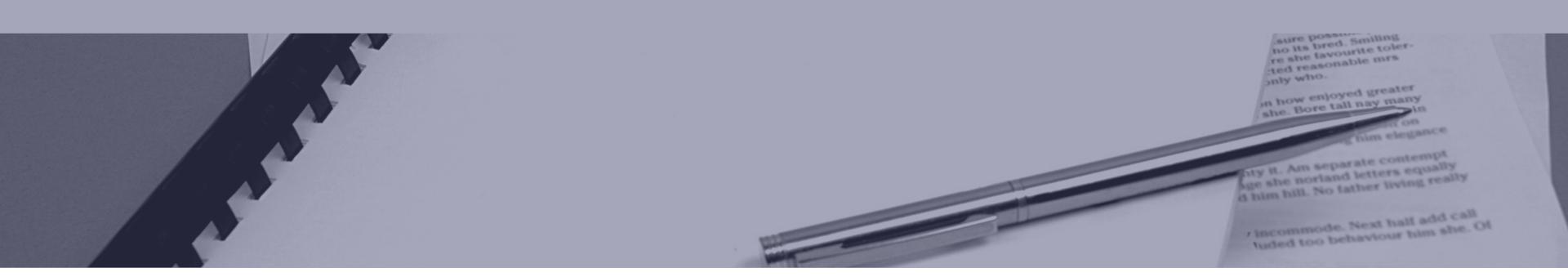
SUMMARIES OF EVIDENCE



SAMPLE REPORT



THE INVESTIGATION FILE



Investigation Report Requirements

AT THE CONCLUSION OF THE INVESTIGATION, THE INVESTIGATOR WILL PREPARE A WRITTEN REPORT. THE REPORT SHALL:

- 1 Identify the allegations
- 2 Identify relevant policies, guidelines, and other standards
- Explain the procedural steps taken between receipt of the formal ocmplaint and the conclusion of the investigation, including all notifications to the parties, interviews with other witnesses, dates of all interviews, any site visits, and the methods used to gather evidence
- Fairly summarize relevant evidence

ALLEGATIONS INVESTIGATED

Allegations, if proved, that meet the definition of Sexual Misconduct

Should be roughly identified in the Formal Complaint

Alleged form(s) of sexual misconduct

- Sexual Harassment, Dating Violence, Domestic Violence, Sexual Assault, Stalking
- Copy full definitions from policy
- May seem redundant, but can provide clarity to parties and Decision-Maker
- Many forms of prohibited conduct are also dependent upon factors such as consent, length or type of relationship between the parties, number of alleged incidents, etc.

ALLEGATIONS INVESTIGATED

Allegations, if proved, that <u>DO NOT</u> meet the definition of Sexual Misconduct

- Other policies implicated?
- Harassment not based on sex or gender
- Sexual misconduct that does not fall under Title IX's scope, but may need to be addressed under another policy

RELEVANT POLICIES, PROCEDURES, GUIDELINES & STANDARDS





Sexual
Misconduct
Policy

Additional
Relevant
Institutional
Policies

PROCEDURAL STEPS TAKEN BETWEEN RECEIPT OF FORMAL COMPLAINT AND CONCLUSION OF INVESTIGATION

This is the investigator's timeline!

- The importance of documentation during the interviewing process presents here
- Investigator should utilize communication logs, activity logs, or other templates that document your information-gathering timeline
- The following should be provided:
 - Dates of notices
 - Interview dates
 - Date of provision of investigation file
 - Dates of responses to investigation file, etc.

PROCEDURAL STEPS TAKEN BETWEEN RECEIPT OF FORMAL COMPLAINT AND CONCLUSION OF INVESTIGATION

- Documentation if a party or witness does not respond or declines to participate in the investigation
- Documentation of communication with other departments or off-campus sources (i.e., local police)
- Documentation of supportive measures in place during the investigation

SUMMARY OF RELEVANT EVIDENCE

The "meat" of the Investigation Report

- Should include
 - Summaries of interviews with Complainant, Respondent, and witnesses
 - Summaries of evidence, with exhibits attached
 - The evidence log and appendix should contain relevant information collected, including any evidence obtained or submitted as part of the investigation, electronic records, written statements, photographs, or other documentation



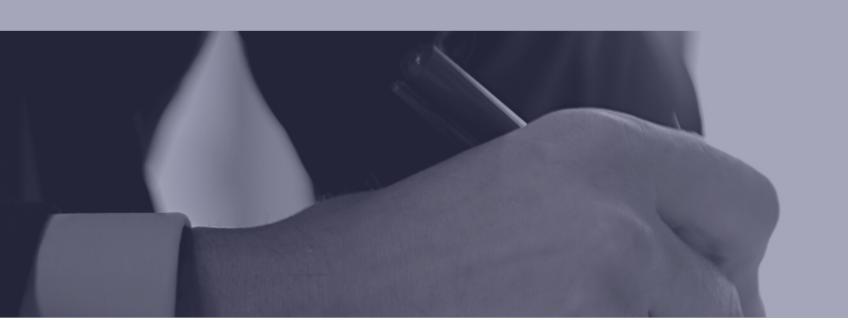
The written report shall not make findings of facts or conclusions regarding the application of facts to this policy.

This is the responsibility of the Decision-Maker only

MAY BE INCLUDED

A presentation of facts and analysis of consistencies and inconsistencies in the information collected

Interview Summaries





Key Questions

Information gathered in the investigative interviews should attempt to answer these questions:

- Did the alleged incident occur?
- Is the alleged incident a policy violation?

Upon reading the investigation report, you will get a deeper understanding of the following

Identities and Dates

- Time, date, location of interview and if advisor present
- The interviewee's relation to the case
 - Complainant, Respondent
 - o If a witness, who are they?
 - Example: "Joshua Kaplan was the person working the front door of Myers Hall on the night of November 28."

The investigation report should transform the individual's responses into a coherent narrative

Interviews may be organized into subsections when dealing with multiple allegations.

- If a formal complaint alleges multiple policy violations or forms of sexual misconduct, the report could be organized into sections related to each policy violation
- Example: Relationship with a history of dating violence and sexual assault

Direct quotes may be cited from the individual's interview.

• Direct quotes are extremely powerful and useful for those reading the report

An individual's statements should not be conflated with fact.

- If a Complainant says the incident occurred at 9:00 pm, ideally, a summary should read: "NAME OF COMPLAINANT stated that the incident occurred at 9:00 pm" rather than "The incident occurred at 9:00 pm."
- It may be noted, at the end of an interview summary, if evidence (photographs, text messages, surveillance footage, etc.) support or refute the interviewee's statements
- OPINIONS SHOULD NOT BE A PART OF THE SUMMARIES

Interview Observations

Investigator may have included answers to the following questions:

- Did the individual ask for a break?
 - Note how many breaks
- Was the individual accompanied by an advisor?
- Did the advisor attempt to speak on the individual's behalf?
 - What occurred?

Evidence Sumaries



Examples of Evidence Summaries

MAY SIMPLY BE A LIST OF ALL EVIDENCE, REFERENCING ITS APPENDIX NUMBER

VIII. Table of Appendices

Documents and evidence obtained during the course of the investigation such as the formal complaints and Notices of Investigation can be found in the attached Appendices.

Additionally, each investigative interview was recorded by Investigator Chapman with the consent of the interviewee. The transcripts of each interview can also be found in the attached Appendices.

A list of Appendices is as follows:

Appendix No.	Description	Date Received
Appendix A	Jacob Smith Formal Complaint to the Title IX Coordinator	January 3, 2022
Appendix B	Amanda Parsons Formal Complaint to the Title IX Coordinator	January 4, 2022
Appendix C	Jacob Smith Email to the Title IX Coordinator with additional allegations	January 6, 2022
Appendix D	Notice of Allegations to Smith - Complainant	January 7, 2022
Appendix E	Notice of Allegations to Parsons - Complainant	January 7, 2022
Appendix F	Notice of Allegations to Thompson – Respondent	January 7, 2022
Appendix G	Smith Interview Transcript	January 9, 2022
Amandia C 1	Carith Interviers December	I 0 2022

FOR EXAMPLE:



Example: Security camera video recording from Gentry Hall timestamped from January 1, 2022 at 9:00 PM to January 2, 2022 at 6:00 AM.

Security camera video recording was obtained from Sample University Police Department (SUPD)

Saved as SUPD_Evidence_2.mp4 in Investigation File

Still image from 00:18:14 Attached to Investigation Report as Appendix K



Example: Screenshot of text message received by Complainant Jacob Smith timestamped on January 2, 2022 at 8:10 PM. Alleged to be sent by Respondent Tanner Thompson.

Screenshot was provided by Complainant Smith and was captured at 12:46 pm on March 5, 2022.

Saved as Smith_Evidence_1.png in Investigation File

Attached to Investigation Report as Appendix H

FOR EXAMPLE:

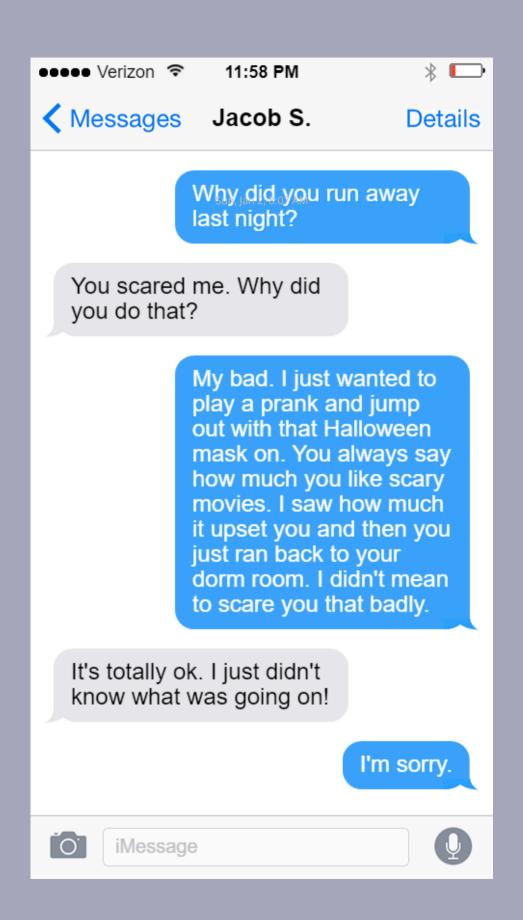
Example: Screenshot of text message exchange alleged to be between Complainant Jacob Smith and Respondent Tanner Thompson on January 2, 2022 timestamped at 8:07 AM. Screenshot was provided by Respondent Thompson.

NOTE: There are inconsistencies between the messages displayed on the screenshot of the exchange provided by Complainant Smith and the screenshot provided by Respondent Thompson.

The screenshot provided by Respondent Thompson contains a text message from the Respondent stating, "My bad. I just wanted to play a prank and jump out with that Halloween mask on. You always say how much you like scary movies. I saw how much it upset you and then you just ran back to your dorm room. I didn't mean to scare you that badly."

The text reply from Complainant Smith states, "It's totally ok. I just didn't know what was going on!"

These messages are absent from the image provided by Complainant Smith.



The Report should lay out for you:

Who, What, When, Where, Why, and How

• The investigation report, including the summaries of interviews and evidence should provide answers these questions:

Who was involved?

What are the allegations?

Where and when did the incident occur?

Why and how did the incident occur?

Keep in Mind

The information provided may not definitively answer all of these questions, but piecing together information may help gain a clearer picture.

EXAMPLE:

- Complainant states that the incident occurred at 1:00 PM on Tuesday, June 15th
- Respondent states that the incident occurred at 11:30 AM on Tuesday, June 15th
- Access logs to the campus building where the incident occurs show that the Complainant swiped in to access the building at 11:00 AM, and the Respondent swiped in to access the building at 12:00 PM

The Investigation File



What is the investigation file?

At the conclusion of the investigation, Investigators prepare what we refer to as an investigation file.

- May also be referred to as a case file or case binder
- May be a hard copy or digital

What does the investigation file contain?

ALL EVIDENCE obtained as part of the investigation that is <u>directly related</u> to the allegations raised in a formal complaint to the Complainant and Respondent

- No information is filtered from the file at this point
- Parties have had an equal opportunity to inspect and review all of the directly related evidence.
- Includes evidence that tends to prove and disprove the allegations (inculpatory and exculpatory), whether obtained from a party or other source

What does the investigation file contain?

- Includes evidence that is directly related to the allegations but upon which the institution does not intend to rely in reaching a determination regarding responsibility.
 - For instance, where evidence is directly related to the allegations, but the investigator does not believe the evidence to be credible and thus does not intend to rely on it
- All evidence must be made available to the parties, but not all evidence may be "relevant."
 - Reviewing the investigation file provides the Advisor and the party the opportunity to argue whether certain evidence is relevant or not

After parties review the investigation file:

- The <u>final</u> investigation report is created. It should contain the following:
 - Relevant elements of the parties' written responses (or absence thereof)
 - Any additional relevant evidence
 - Rationales for changes made after the review and comment period

Elements of the Investigation File

Schools may have a template or predetermined method of organizing the investigation file

Generally, it should contain the following elements:



- Organized for quick reference as the files can become large
- Separated by major sections and create subsections if necessary to help parties, Advisors, and Decision-Maker locate key information



- Report is considered finalized after the parties and Advisors have had an opportunity to review and respond
- Includes allegations, relevant policies/guidelines and other standards and procedural steps, as well as:
 - Fairly summarizes relevant evidence
 - Summaries of Interview (summary for every interview conducted)
 - Summaries of Evidence

List of Parties Interviewed and Evidence Submitted

- Communications log
- Evidence log



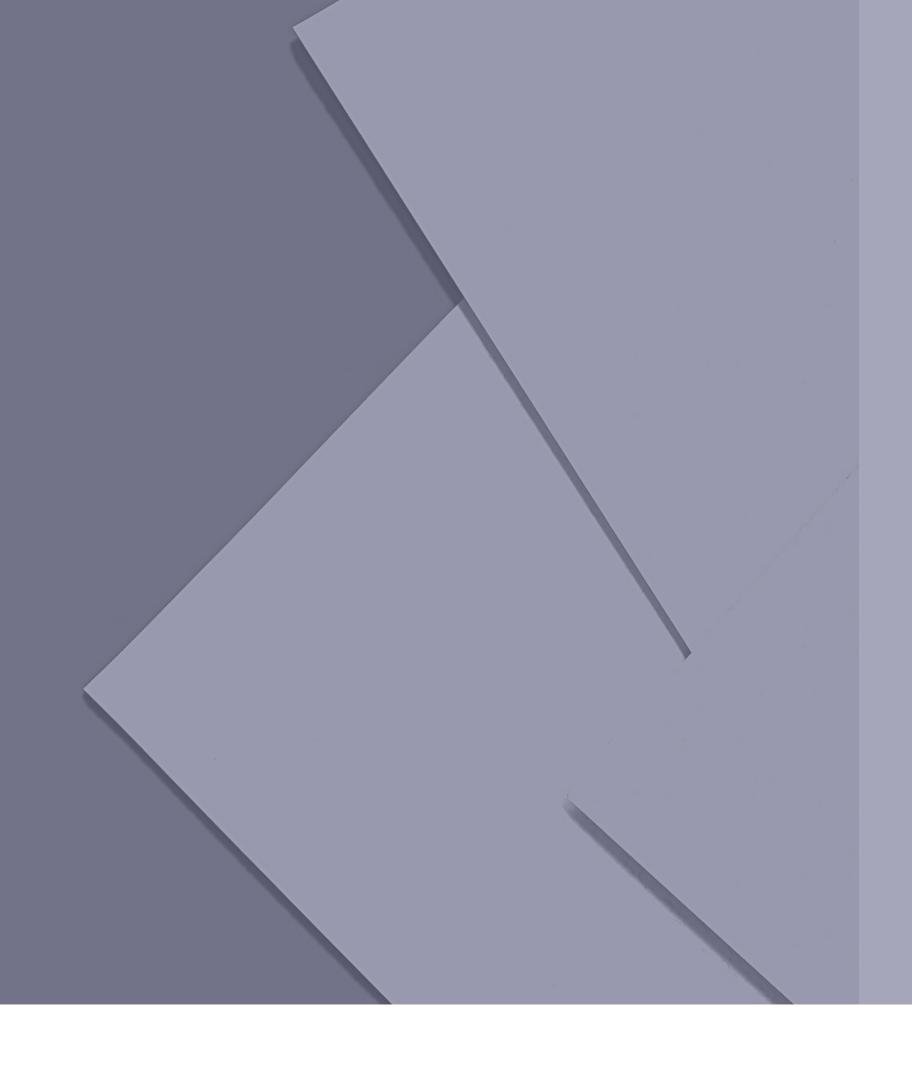
- If recorded, each interview should have the following documentation:
 - Transcript of interview
 - Recording of interview (if available)



- Contains relevant documentary and physical evidence
 - Examples: electronic records, written statements, photographs, surveillance video, copies of text messages or emails, snapchats, restraining orders, or other documentation
- Evidence will likely be catalogued and organized into Appendices with numbers or letters corresponding to the line in the evidence log

Analyzing the Report and File





Reviewing the Information

Read the investigative report and entire investigative file CAREFULLY.

The report and evidence can be the primary basis for the decision of the Decision-Maker - the contents may not be repeated at the hearing itself

Goals for the Review Process



Determine what needs to be asked at the hearing



Determine what information is missing (if any)



Determine which witnesses will need to appear at the hearing

Excluded Information

Ideally, all information gathered by the investigator should be discussed in the report and included in the file

At some schools,
however, the Investigator
might exclude from the
report and file
information that the
investigator deemed
irrelevant

Best practice - the
Decision-Maker should
determine what is and
what is not relevant, not
the Investigator

If you believe information has been excluded that you would like to review, do not hesitate to work with the Investigator or Coordinator to obtain the information

Weighing the Evidence

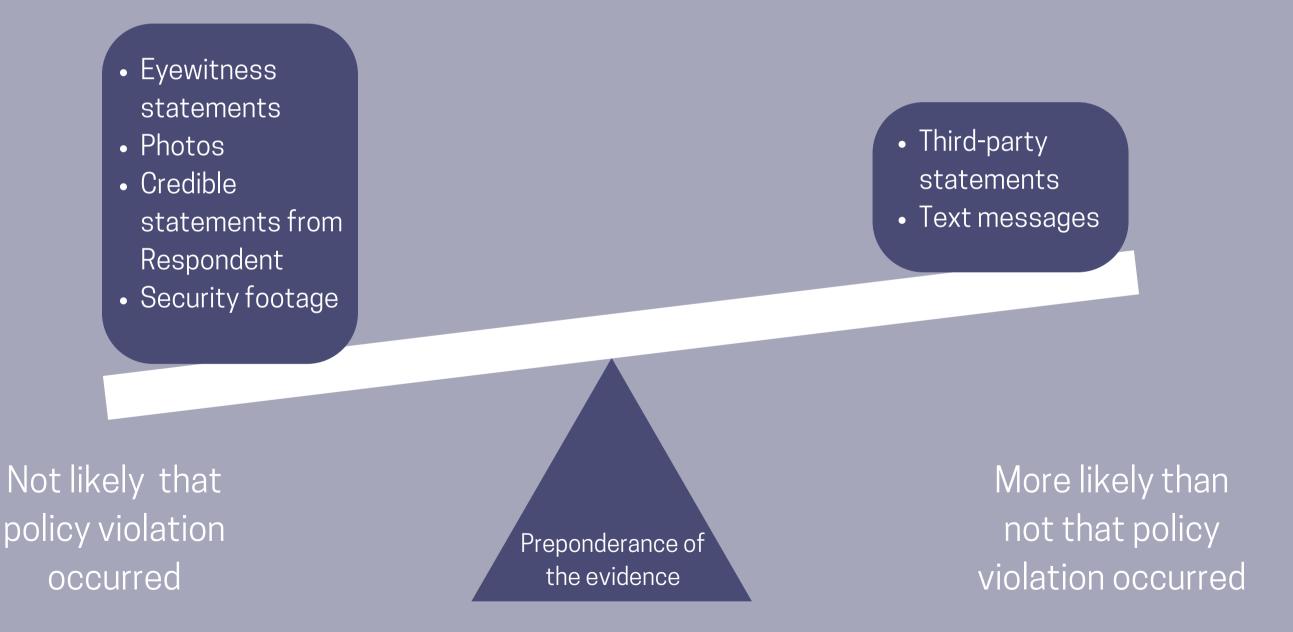
Upon analyzing the investigation report and file, you may begin to consider the weight of each piece of evidence, as well as the credibility of statements. You'll want to consider the following:

- Parties' statements and credibility
- Witness statements and credibility (eyewitnesses vs. third-party information)
- Evidence gathered and the sources from which it was obtained

Begin thinking about which pieces of information hold the most weight as it relates to the allegations.

Standard of Evidence

Now is the time to review your institution's standard of evidence and how the information gathered in the investigation tips the scale. You will continue to gather information in the hearing or questioning process.



Sample Reports

CONTENTS

- I. ALLEGATIONS
- II. IMPLICATED POLICY
- III. STANDARD OF PROOF
- IV. PRESUMPTION OF NON-RESPONSIBILITY
- V. PROCEDURAL STEPS AND INVESTIGATION TIMELINE
 - A. CASE PROGRESSION
 - B. LIST OF INTERVIEWS
- VI. SUMMARY
- VII. EVIDENCE
- VIII. APPENDIX

I. ALLEGATIONS:

The following was alleged in the ABC College Notice of Investigation and Allegation (NOAI) (Appendix A):

"The alleged actions include Respondent John Doe engaging in unwanted sexual contact through touching the Complainant's [Jane Smith's] buttocks under her underwear. Respondent also allegedly placed hands on Complainant's face and leaned in and tried to kiss the Complainant prior to her turning their head and verbally refused. This allegedly occurred while in the bathroom at the XX Eating Club Fall formal

This is alleged to have occurred on or about January 25, 2021 at the Madison Performing Arts Halls on ABC College's campus.

II. IMPLICATED POLICY

The Complaint was filed alleging the following 2020 Sexual Discrimination and Sexual Misconduct Policy "Title IX Policy" (hereinafter referred to as "the Policy"), and section was violated:

Then site to the specific policy and sections and definitions

PROHIBITED CONDUCT:

- Allegation/Incident 1: Section B. Sexual Misconduct
- Sexual Assault- Sexual assault defined in 20 U.S.C. 1092(f)(6)(A)(v), is an offense classified as a forcible or non-forcible sex offense

Sections III(A) and III(C) of The Policy provides its **definition** and examples of consent, as follows:

Consent: Lack of consent ...

III. STANDARD OF PROOF

The Hearing Panel shall employ the Preponderance of Evidence/Clear and Convincing Standard in evaluating the facts and circumstances of this matter, according to the ABC College 2020 Title IX Sexual Harassment Complaint Resolution Procedures. (Sec.6b)

IV. PRESUMPTION OF NOT RESPONSIBLE

Pursuant to the ABC College Sex Discrimination and Sexual Misconduct Policy there is a presumption that the Respondent is not responsible for the alleged conduct until a determination regarding responsibility is made at the conclusion of the investigation and resolution process.

V. PROCEDURAL STEPS AND INVESTIGATION TIMELINE

a. Case Progression

Pre-Formal Complaint

On Saturday, March 17, 2021 Jane Doe contacted her advisor, Chantel Johnson, to arrange a meeting. On Sunday, March 18, 2021, Jane Doe sent an email to the ABC Title IX office stating that she "was the victim of non-consensual sexual touching while asleep" (Appendix B). She attached to that email a statement she had typed detailing her allegations and including electronic messages between herself and John Doe (Appendix C).

On March 19, 2021, Jane met with Chantel Johnson. Jane alleged that she had been sexually assaulted by John. Rather than discuss the details of her allegations, Jane shared with MS. Johnson her typed allegations that she had forwarded to the Title IX office (Appendix C). On March 21, 2021, Jane met with Title IX Coordinator Victor Ramirez, to discuss her reporting options, her rights and discuss supportive measures. ...

FORMAL INVESTIGATION

On March 30, 2021, Jane filed a formal, written and signed Complaint with the Title IX Office. That Complaint alleged "sexual assault" and "Unwelcome Sexual Contact".

On April 2, 2021, a Notice of Investigation and Allegation was sent to the ...

DATE	ACTION
x/x/2021	Formal written complaint filed by Complainant via email and acknowledged by Title IX Office x/x/21
x/x/2021	Title IX Coordinator held follow up with meeting with Complainant post formal written complaint to clarify and questions about the process, rights or options shared at time of initial reporting
XXXX	Notice letter issued to Complainant and Respondent via email
XXXX	Title IX Coordinator email to External Investigator with instruction to begin investigation process
XXXX	Title IX Coordinator Informed Respondent they have the right to meet to discuss rights and options
XXXX	Investigator reached out to Complainant to establish initial contact to begin scheduling initial interviews

DATE	ACTION
XXXX	Informed Parties the name of the external investigator, Martha Collins
XXXX	Title IX Coordinator met with Respondent to share rights, options and procedural steps
xxxx	Process Delay-Investigation due to campus spring recess; Parties and Investigator Notified by Title IX Coordinator
XXXX	Title IX Coordinator informed Respondent, Complainant, and Investigator that the process (investigation phase) will continue effective this date.
XXXX	Investigator shared Draft Investigation Report with Complainant and Respondent
XXXX	Respondent emailed investigator Response to Draft Report
xxxx	Complainant emailed investigator Response to Draft Report

b. List of Interviews

- On April 22, 2022, Jane Doe was interviewed via Zoom. Jane did not choose to have an Advisor present.
- Witness 1 was interviewed via Zoom on April 24, 2022.
- Witness 2 was interviewed via Zoom on April 28, 2022.
- etc. etc

VI. SUMMARY

All relevant information that was shared during the interviews of the Parties and Witnesses are contained in this report. Other information that is directly related but not deemed relevant, remain in the Investigation File but were not incorporated herein.

The following is a summary of undisputed facts:

Jane Doe is a student at ABC College and lives in a in Smithson Hall on the Burlington Campus with a roommate. As of the date of the alleged incident Jane was dating Witness 1 who also is a student at ABC.

INTERVIEW OF JANE SMITH

The following is an account of Janes's interview:

Jane was planning to attend the Fall Formal with Witness 1 after attending an off-campus "pre-gaming party......

Interview of John Doe:

Interview of Witness 1:

. . .

VII. EVIDENCE

Jane provided the following items:

- Word document description of what occurred including most of her texts with John
- Messages between herself and Witness 1 (Appendix C)
- Messages between herself and John

John provided the following items:

Snapchat screenshot (Appendix H)

Witness 1 provided the following items:

Messages between himself and ...

Witness 2 provided the following items:

Messages between herself and Jane

Witness 3 did not provide any physical evidence

VIII. RESPONSES TO DRAFT REPORT

On May 11, 2021 Respondent submitted a response to the Draft Report (Appendix J) requesting the investigator include the description he provided in his interview of Jane's jeans being "very tight". This was incorporated into the report.

On May 14, 2021 Jane submitted a response to the Draft Report, which suggested a number of edits. The following changes were made in response to her submission:

- The labelling of Appendix H was corrected from G to H;
- Jane first arrived on campus after winter break, before the rest of the student body, for basketball practice.

IX.	Appendix
A.	Notice of Investigation and Allegations
B.	Email from Jane to Title IX Office, first reporting the allegation
C.	Formal Written Complaint of Jane, attached to email to TIX Office
D.	Case Report
E.	Floor Plan of Simpson Concert Hall
F.	Messages between Jane and Witness 1 provided by Jane
G.	Messages between Jane and Witness 1 provided by Witness 1
H.	Messages between John and Witness 4 provided by Witness 4
I.	Respondent's Response to Draft Report
J.	Complainant's Response to Draft Report

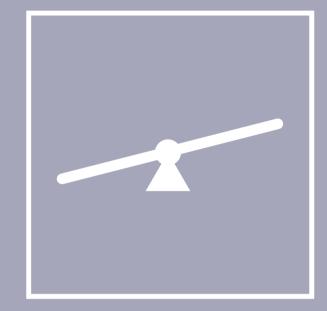


Evaluating Policy Violations

IN THIS CHAPTER



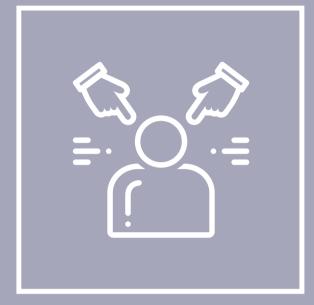
UNDERSTANDING ELEMENTS OF OFFENSES



QUID PRO QUO SEXUAL HARASSMENT



DATING AND DOMESTIC VIOLENCE



DAVIS STANDARD FOR SEXUAL HARASSMENT

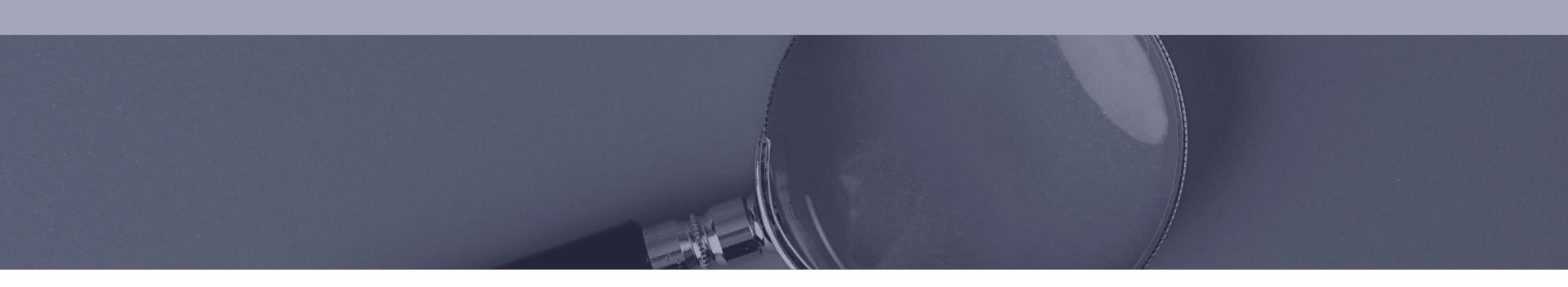


STALKING



SEXUAL ASSAULT

Understanding Elements of Offenses



What do we mean by elements?

- In the criminal justice system, criminal offenses are structured in the following way:
 - Conduct (actus reus)
 - o Individual's mental state at the time of the conduct (mens rea)
 - Causation between the conduct and the effect

Let's look at an example...

Sec. 28.08. GRAFFITI. (Texas Penal Code)

Mental state

(a) A person commits an offense if, without the effective consent of the owner, the person <u>intentionally or knowingly makes markings, including inscriptions, slogans, drawings, or paintings, on the tangible property of the owner with:</u>

(<u>1</u>) paint;

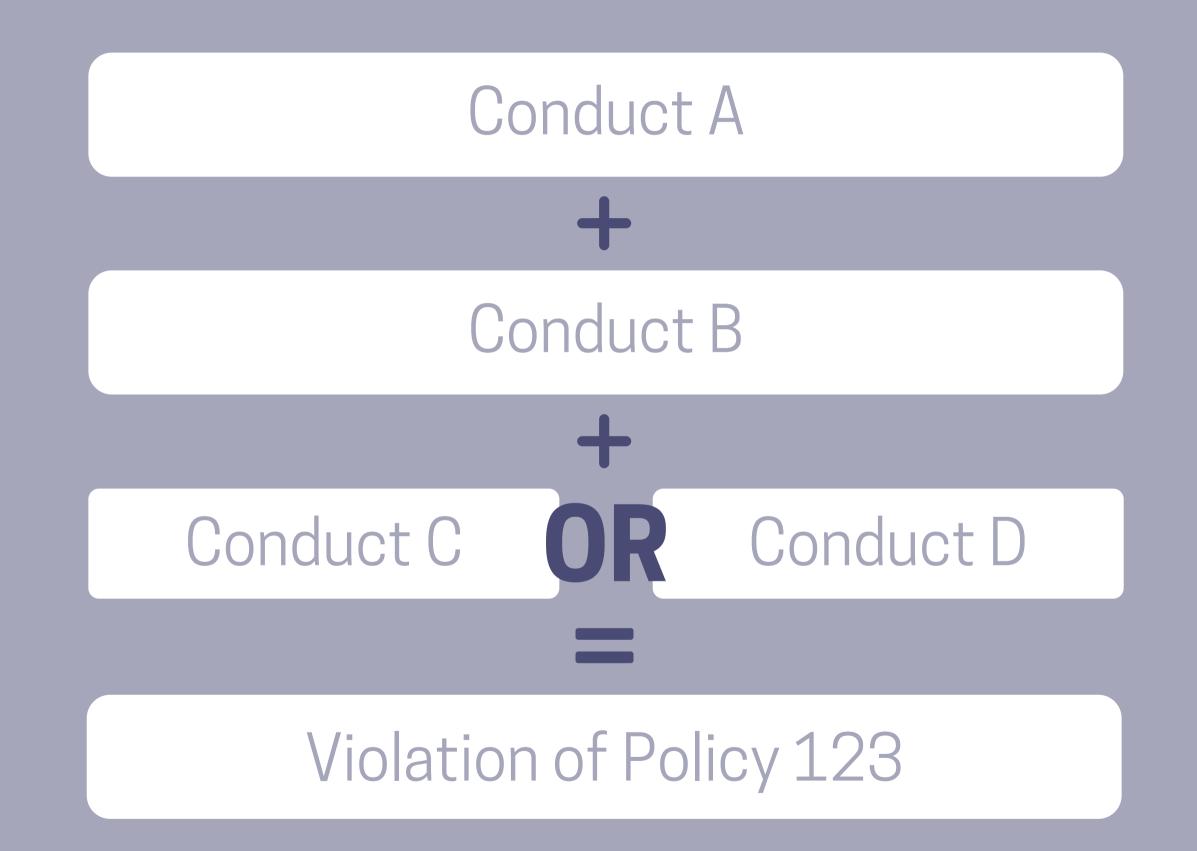
(2) an indelible marker; or

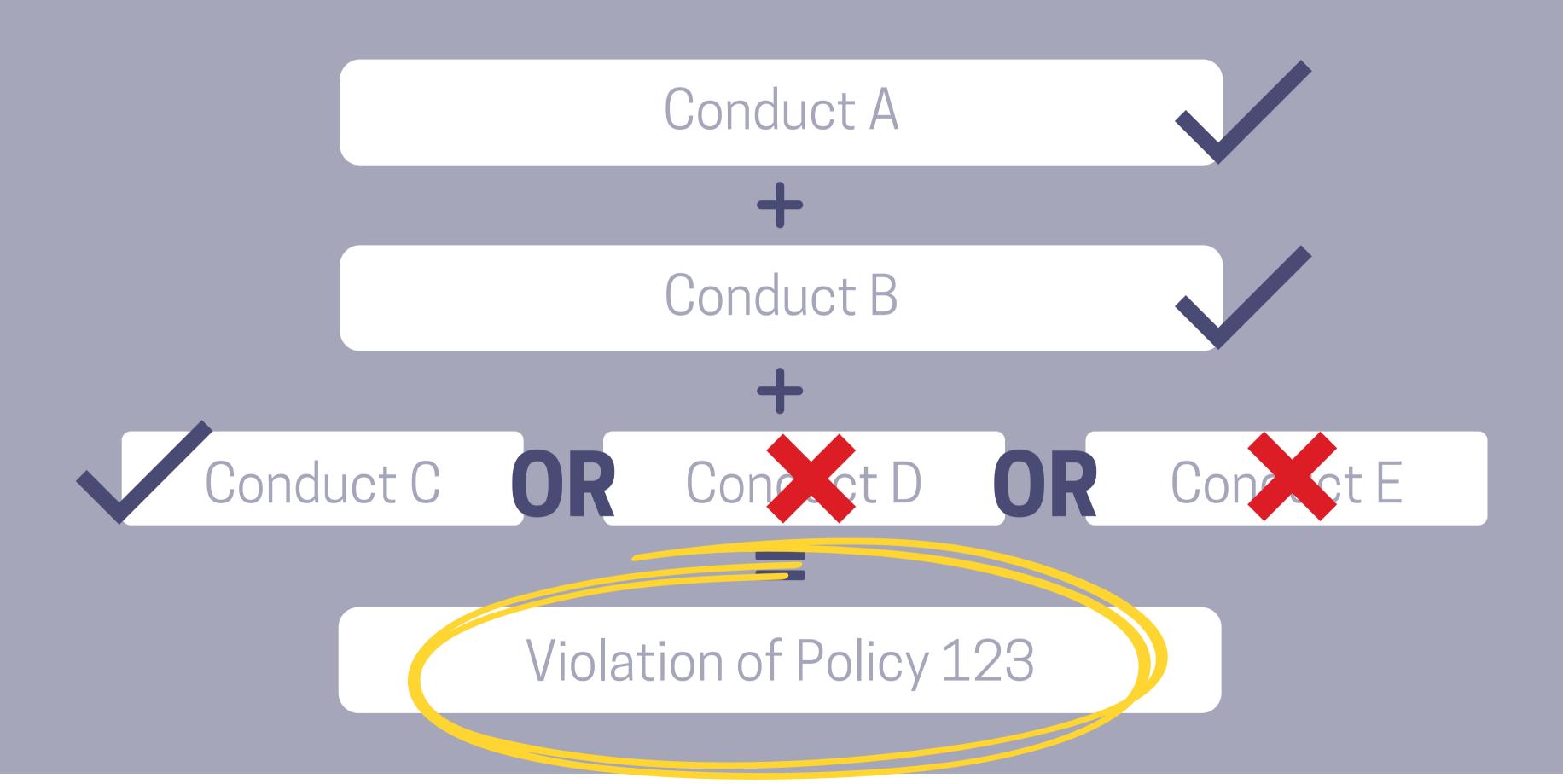
(3) an etching or engraving device.

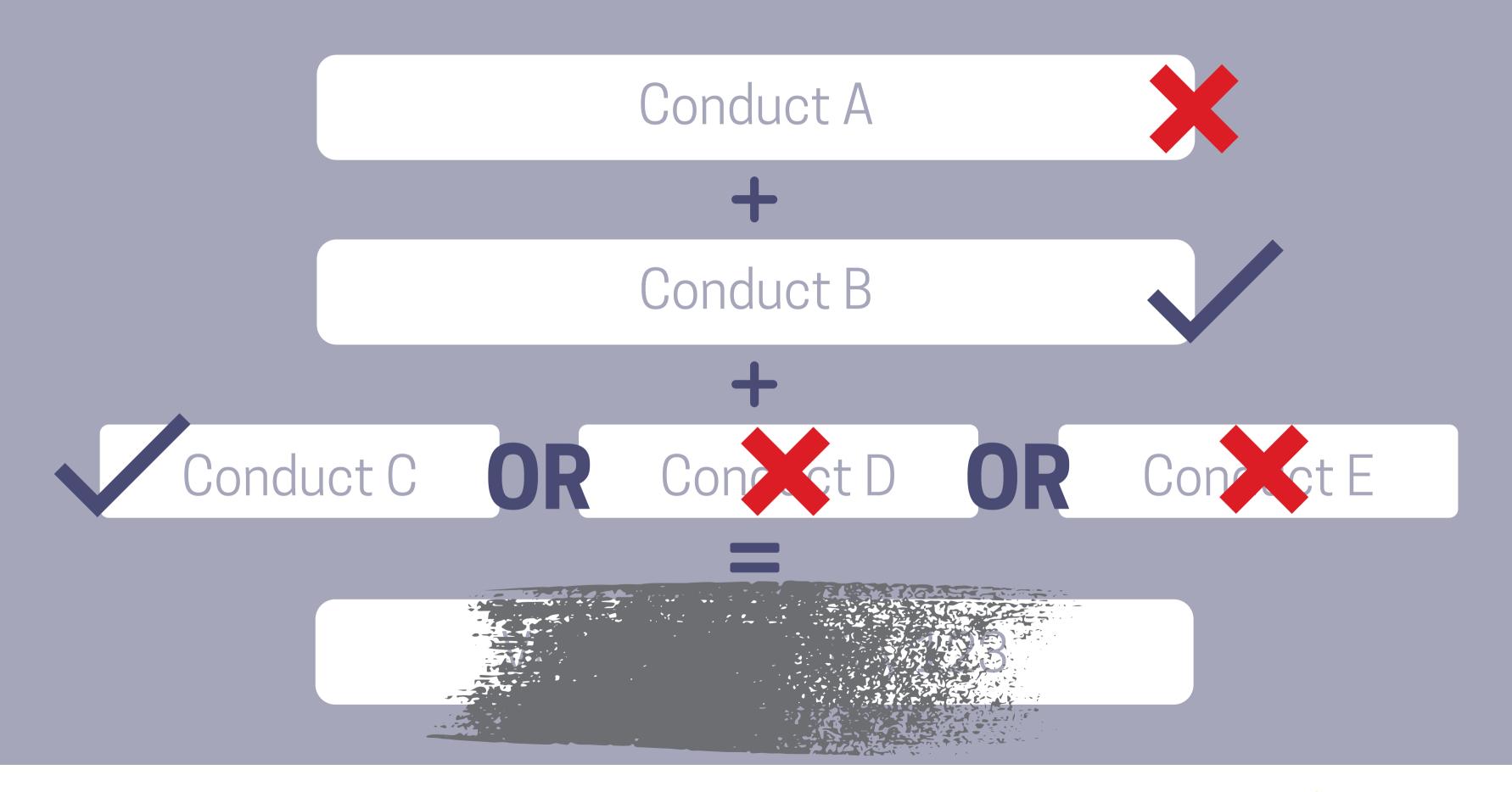
- Conduct or act
- (b) Except as provided by Subsection (d), an offense under this section is:
 - (1) a Class C misdemeanor if the amount of pecuniary loss
 - is less than \$100 ←— Causation between conduct and effect

What do we mean by elements?

- In the administrative Title IX grievance process, we are talking about institutional policy violations
 - Sexual harassment, sexual assault, dating/domestic violence, stalking
- They differ in many ways
 - No mens rea (intentionally, knowingly, recklessly, etc.)
 - No prescribed punitive measures
 - Derived from definitions in the Title IX Regulations as well as the FBI Uniform Crime Reporting (UCR) Program
 - May not be the same definitions used for criminal adjudication







Title IX Coordinator Gatekeeping

- A level of gatekeeping has already taken place upon receipt of the formal complaint
- The Title IX Coordinator is the individual responsible for identifying the potential policy violation implicated
- The Decision-Maker's role is to determine whether the Respondent is responsible for the policy violation(s) using the institution's standard of proof

Review the Elements

- Determine what facts (elements) are in dispute
- Carefully study the evidence that is relevant to each disputed fact (element). In other words, what would prove or disprove the fact (element)?
- If the investigation report contains conclusions regarding disputed issues or credibility, determine if the evidence clearly supports those conclusions. The Decision-Maker is ultimately responsible for coming to these conclusions.

Quid Pro Quo



What is Quid Pro Quo Harassment?

"An employee of the recipient conditioning the provision of an aid, benefit, or service of the recipient on an individual's participation in unwelcome sexual conduct"

§ 106.30 Definitions

Breaking Down the Elements

Employee of the recipient



conditioning the provision of an aid, benefit, or service of the recipient



on an individual's participation in unwelcome sexual conduct

Davis Standard for Sexual Harassment



What is the Davis Standard for Sexual Harassment?

"Unwelcome conduct determined by a reasonable person to be so severe, pervasive, and objectively offensive that it effectively denies a person equal access to the recipient's education program or activity"

§ 106.30 Definitions

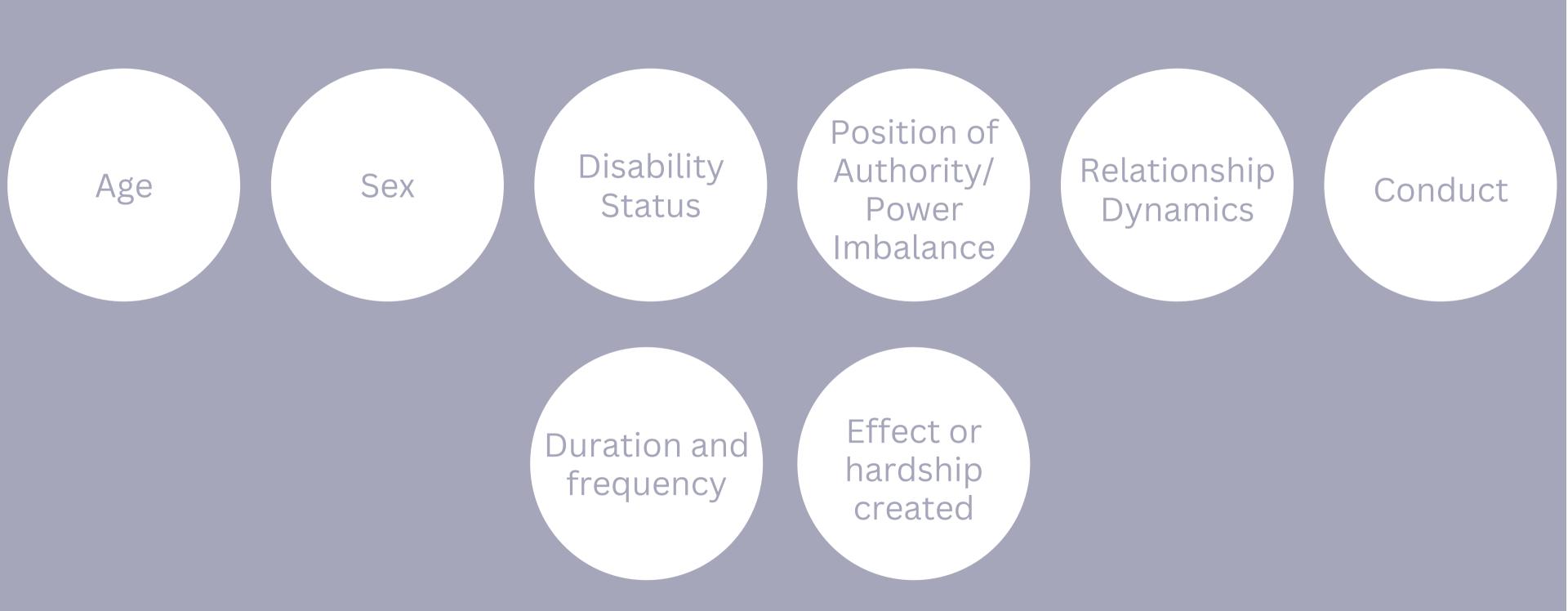
Breaking Down the Elements

Unwelcome conduct on the basis of sex determined by a reasonable person to be so and objectively pervasive, offensive severe, that it effectively denies a person equal access to the recipient's education program or activity

Who is a reasonable person?

- Title IX Coordinators are specifically required to serve impartially
- Consider whether the incident was severe from the perspective of a reasonable person in the Complainant's position.
- Step into the Complainant's shoes
- A Complainant is not required to "prove severity". Rather the school must consider if the incident meets the standard
- A clearly unreasonable response in light of the known circumstances violates Title IX.
 - uate each Complainant's formal complaint carefully, thoughtfully, and onably.

Factors to Consider



Sexual Assault



"Sex Offenses - Forcible
Any sexual act directed against another person,
forcibly and/or against that persons will; or not
forcibly or against the persons will where the
victim is incapable of giving consent."

Forcible offenses include:

- <u>Forcible Rape</u> The carnal knowledge of a person, forcibly and/or against that persons will; or not forcibly or against that persons will where the victim is incapable of giving consent because of his/her temporary or permanent mental or physical incapacity (or because of his/her youth).
- <u>Forcible Sodomy</u> Oral or anal sexual intercourse with another person, forcibly and/or against that persons will; or not forcibly against that persons will where the victim is able of giving consent because of his/her youth or because of his/her temporary or nent mental or physical incapacity.

Forcible offenses include:

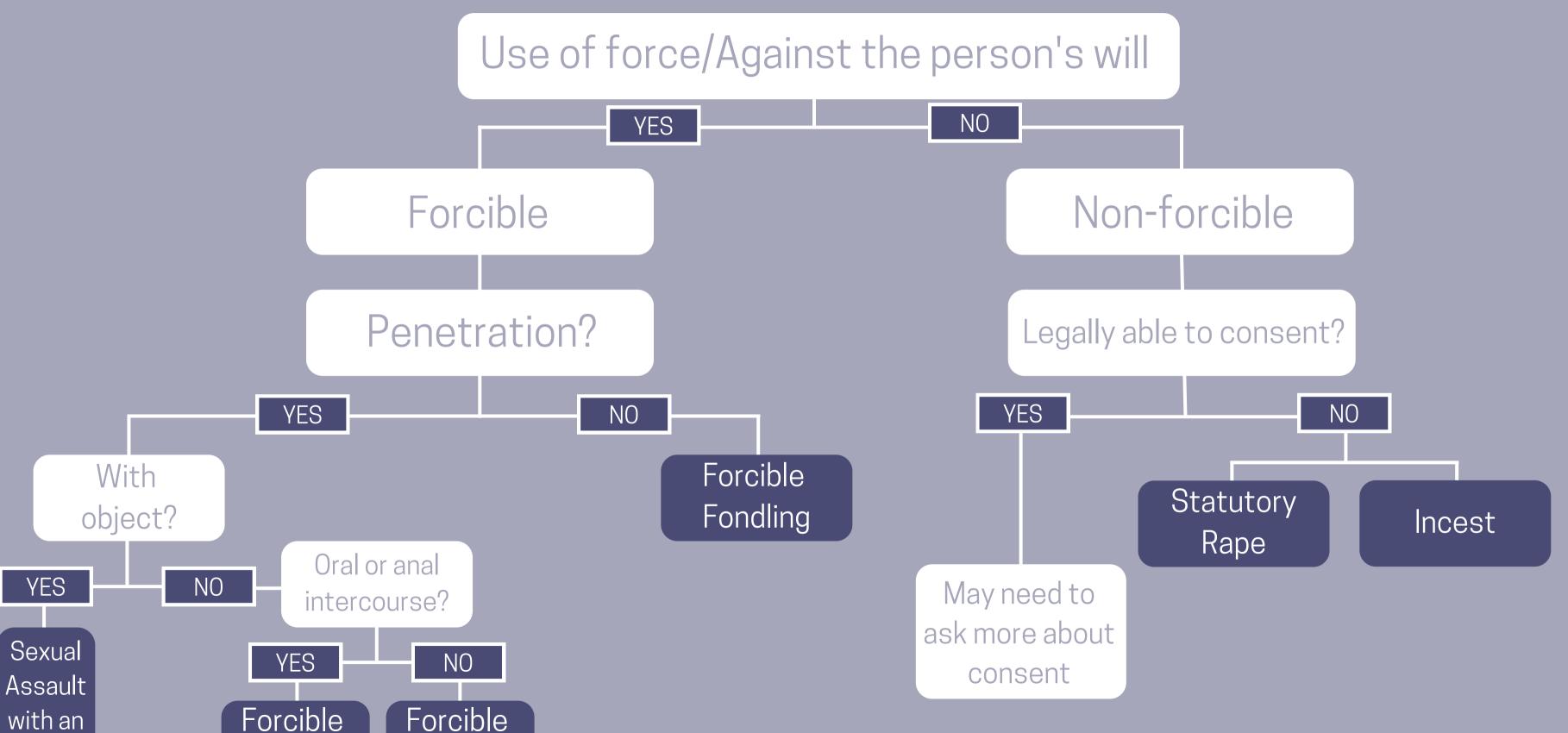
- <u>Sexual Assault With An Object</u> The use of an object or instrument to unlawfully penetrate, however slightly, the genital or anal opening of the body of another person, forcibly and/or against that persons will; or not forcibly against the persons will where the victim is incapable of giving consent because of his/her youth or because of his/her temporary or permanent mental or physical in capacity.
- <u>Forcible Fondling</u> The touching of the private body parts of another person for the purpose of sexual gratification, forcibly and/or against that persons will; or not forcibly gainst that persons will where the victim is incapable of giving consent because of her youth or because of his/her temporary mental incapacity.

"Sex Offenses - Non-forcible Unlawful, non-forcible sexual intercourse"

Non-forcible offenses include:

- <u>Incest</u> Non-forcible sexual intercourse between persons who are related to each other within the degrees wherein marriage is prohibited by law.
- <u>Statutory Rape</u> Non-forcible sexual intercourse with a person who is under the statutory age of consent.

Breaking Down the Elements



Sodomy

Rape

Object

Factors to Consider

"for the Mental and Relationship Ages of the Definition of Anatomical purpose of physical of the parties parties sexual considerations consent incapacitation gratification" Permanent Temporary

Dating and Domestic Violence



What is the definition of dating violence?

Violence committed by a person:

- a. who is or has been in a social relationship of a <u>romantic</u> or <u>intimate</u> nature with the victim; and
- b. where the existence of such a relationship shall be determined based on a consideration of the following factors:
 - i. The length of the relationship.
 - ii. The type of relationship.
 - iii. The frequency of interaction between the persons involved in e relationship.

34 U.S.C. 12291 (a)(10)

What is the definition of domestic violence?

Felony or misdemeanor crimes of violence committed by a <u>current or former spouse or intimate partner of the victim</u>, by a <u>person with whom the victim shares a child in common</u>, by a <u>person who is cohabitating with or has cohabitated with the victim as a spouse or intimate partner</u>, by a person similarly situated to a spouse of the victim under the domestic or family violence laws of the jurisdiction receiving grant monies, or by any other person against an adult or youth victim who is protected from that person's acts under the domestic or family violence laws of the jurisdiction.

34 U.S.C. 12291 (a)(8)

Factors to Consider



Stalking



What is the definition of stalking?

"Engaging in a course of conduct directed at a specific person that would cause a reasonable person to-- (A) fear for his or her safety or the safety of others; or (B) suffer substantial emotional distress."

34 U.S.C. 12291(a)(30)

Breaking Down the Elements

Engaging in a course of conduct directed at a specific person



that would cause a reasonable person

Box A Box B

to fear for his or her safety

OR

fear for the safety of others

suffer substantial emotional distress

Factors to Consider

Number of incidents

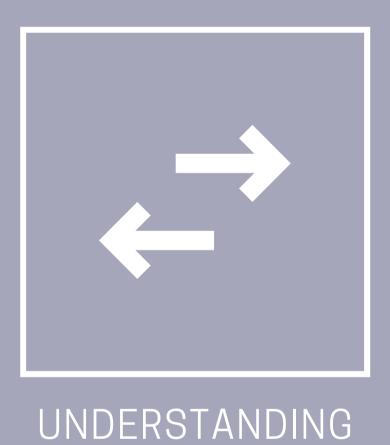
Threat of harm or perceived threat of harm

Effect of conduct on Complainant



Understanding Relevance

IN THIS CHAPTER



RELEVANCE

The Importance of Relevance

The Title IX Regulations make it clear that ALL questions asked within a Title IX hearing must be relevant.

What does this mean and how will it be determined?

When will the Decision-Maker rule on relevancy?

The Decision-Maker will be responsible for ruling on the relevancy of EVERY question asked during the hearing. They must also explain any decision to exclude a question as irrelevant.

This may be accomplished in one of two ways:

- Questions may be submitted to the Decision-Maker to review prior to the hearing.
- 2 Decision-Makers may rule of each question before a witness or party answers at the hearing.

*In K-12, the questions may be submitted in writing and "shuttled" between the parties by the Decision-Maker

Questioning Cadence

- Following the Advisor's question, prior to the party or witness answering, the Decision-Maker will rule on the relevance
- Can be awkward at first, but provides a pause before an answer is given
- Will become easier as the hearing progresses



What is <u>never relevant</u> under Title IX?

As written into the Title IX Regulations, the following evidence is NEVER relevant:

- Evidence about a Complainant's prior sexual behavior, except when:
 - Questions and evidence are offered to prove someone other than Respondent committed alleged conduct; or

EXAMPLE:

"She has dated, and slept with, me and my roommate in the past. We kind of look alike. She was so intoxicated that she thought I was him and went into his room. It wasn't me. Ask anyone at the party."

What is <u>never relevant</u> under Title IX?

As written into the Title IX Regulations, the following evidence is NEVER relevant:

- Evidence about a Complainant's prior sexual behavior, except when:
 - Questions and evidence concerning specific incidents of the Complainant's prior sexual behavior with respect to the Respondent are offered to prove consent.

EXAMPLE:

"We have a safe word during sex. I have an entire email thread about it. We agreed that if we weren't comfortable with something, we would say the word. They never said the word that night and they have every single time we've engaged in something they're not comfortable with. How else would I know that wasn't ok?"

Note: The same rules do not apply to the sexual predisposition or history of the Respondent

What is <u>never relevant</u> under Title IX?

Additionally, "a school's grievance process must not use, rely on, or seek disclosure of information protected under a legally recognized privilege, unless the person holding such privilege has waived the privilege."

EXAMPLES:

- Medical records
- Academic records protected under FERPA
- Conversations with privileged individuals such as counselors or clergy

Relevant vs. Directly Related

Neither term is defined in the Title IX Regulations

Directly Related

Evidence that is connected to the complaint, but does not tend to prove or tend to disprove the complaint.

Example: A receipt from a movie the Complainant and Respondent attended on the night of an alleged sexual assault.

Relevant

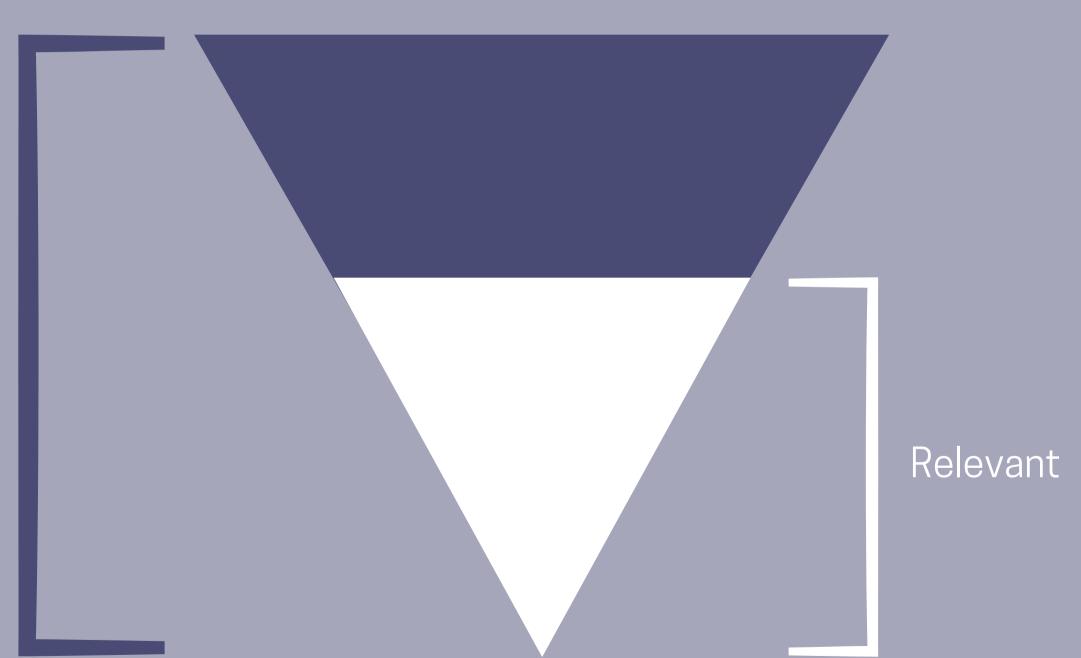
Evidence that is connected to the complaint that would make a disputed fact more or less probable.

Example: A receipt from a bar the parties attended after the movie showing the Complainant consumed seven mixed alcoholic drinks.

Relevant vs. Directly Related

<u>Directly related evidence is a broader term</u> than relevant evidence. All directly related evidence is included in the investigation file. Only relevant evidence, however, is summarized in the investigation report.

Directly related



Inculpatory vs. Exculpatory

Inculpatory = Corroborating Evidence



Inculpatory vs. Exculpatory

Exculpatory = Contradicting Evidence

Respondent
was with
someone else
during incident

Complainant told another person the conduct didn't happen

Physical evidence such as an audio recording demonstrates the incident did not happen as alleged

Evidentiary Rules of Admissibility

Schools do not have the same rules of admissibility for evidence as courts of law, nor may they impose such rules that would exclude relevant evidence

What about relevance of the following?

- Polygraph test results
- Voice stress analysis
- Sexual assault forensic exam kits
- Character witnesses
- Expert witnesses

Let's discuss some examples and rule on their relevancy:

The Complainant's clothing

Use of alcohol or drugs by any party or witness

Emotional state of parties or witnesses

Mental health diagnoses of parties or witnesses

Let's discuss some examples and rule on their relevancy:

Arrest record of a party or witness

Criminal record of a party or witness

Occupation of a party or witness

Prior complaints filed by the Complainant

(and if so, their disposition)

Let's discuss some examples and rule on their relevancy:

Prior complaints filed against the Respondent

(and if so, their disposition)

Dating history of the parties

Previous sanctions imposed by the institution or another institution

Party telling a mental health professional they need to apologize

Let's discuss some examples and rule on their relevancy:

A party's grade in class

A statement from the party's coach about outstanding leadership and conduct on the team

Key Takeaways

- Relevancy does not exist in a vacuum. It is contextual, situational, and specific to the fact pattern of the case.
- What is relevant in one case will not always be relevant in another. The totality of the circumstances will dictate what is relevant (with the exception of those items never allowed under Title IX Regulations).

Did you find this section relevant??



Facilitating Pre-Hearing Meetings

IN THIS CHAPTER



FACILITATING
PRE-HEARING
MEETINGS

What is the pre-hearing meeting?

- Meeting before the hearing to walk through guidelines, expectations, and more
- Led by the Title IX Coordinator or Decision-maker(s)
- Not mandated by Title IX regulations, but permitted
- Prepares all parties (including the hearing officer) for what is ahead
- Seen as a <u>best practice</u> in Title IX
- Is a <u>must</u> if the allegations involve staff or faculty so that evidentiary issues can be addressed because a career maybe on the line

Investigation Timeline



Should be held following issuance of investigation report and after parties and their Advisors have had the opportunity to review and respond to evidence

Pre-Hearing Checklist



Clarify purpose of hearing



Reiterate standard of evidence



Discuss hearing procedure



Review rights and responsbilities

Pre-Hearing Checklist



Confirm witness attendance



Explain relevancy of evidence



Review logistics and needs



Answer parties' questions



Decision-Maker

- Conducts the pre-hearing conference
- Sets datelines for witness disclosures
- Sets the hearing date
- Advises all present of the rules and procedures to be followed at the hearing

The Decision-Maker sets the "rules of the road".



Title IX Coordinator

- Have the burden of proof in any hearing
- Request witnesses to appear for the hearing
- Facilitate the hearing itself (logistical)
- They are the record-keeper of the hearing

The Title IX Coordinator is the overseer of the process.



Complainant

- The reporting party
- May have questions about the process and how it works
- Pre-hearing conference allows them to "put a face" to the Decision-Maker



Complainant's Advisor

- Represent the interests of the Complainant
- Only individual allowed to cross-examine Respondent and witnesses, as the Complainant is prohibited from doing their own cross-examination
- Pre-hearing conference is the time to iron out any evidentiary issues
- Establish the witnesses expected to be called for the hearing
- Acquaint them with the rules and procedures of the hearing

Remember an Advisor can be an attorney or not, it is the Complainant's choice.



Respondent

- The responding party
- May have questions about the process and how it works
- Pre-hearing conference allows them to "put a face" to the Decision-Maker



Complainant's Advisor

- Represent the interests of the Respondent
- Only individual allowed to cross-examine Complainant and witnesses, as the Respondent is prohibited from doing their own cross-examination
- Pre-hearing conference is the time to iron out any evidentiary issues
- Establish the witnesses expected to be called for the hearing
- Acquaint them with the rules and procedures of the hearing

Remember an Advisor can be an attorney or not, it is the Respondent's choice.



Be aware that parties may select non-attorney Advisors.

Acknowledge power imbalances that might be created.

Importance of the Pre-Hearing Meeting

Most individuals have not participated in this type of hearing

- The many "unknowns" surrounding the live hearing may be anxiety-inducing for the parties
- Pre-hearing meetings may help ease some anxiety because the Decision-Maker addresses many of those "unknowns"
- Unfortunately, this does not mean that the parties will not be anxious during the hearing

Benefit to the Parties and Advisors

Allows parties to put a face with a name

Parties begin to fully understand hearing process and what it entails

Process and potential consequences of the TIX process become "real"

Benefit to the Parties and Advisors

After the pre-hearing meeting, some parties may decide to move forward with informal resolution (if permitted)

Can help make the live hearing more efficient, focused, and effective

Benefit to the Decision-Maker

- Clarify the authority of the Decision-Maker(s) in front of the Advisors and parties
- Ensure parties and Advisors have the same understanding of and expectations for the live hearing
- Anticipate any issues and troubleshoot before the hearing begins
- Slow the process down to allow more thoughtful decision-making

Coordinating the Pre-hearing Meeting

- Schedule parties separately
- Ensure the meeting occurs well before the anticipated hearing date to accommodate any requests for changes or special needs
- If either party does not have an Advisor, now is the time to provide one
- Ask parties to bring their list of cross-examination questions for review
- Select your videoconferencing platform for the hearing
- For transparency, send a written summary of the pre-hearing meeting to all parties and Advisors upon conclusion

Sample Meeting Agenda

1

Introductions

- Parties
- Advisors
- Title IX Team

2

Hearing preparation

- Confirm parties' access to investigative report and evidence
- Confirm witness participation

3

Review procedure

- Consult your school policy
- If your policy does not establish procedure, create a flow for the hearing

Sample Meeting Agenda



Outline live hearing rules

- Authority of the Decision-Maker at the hearing Permission to speak, requests for breaks, etc.
- Consequences of not submitting to cross-examination
- Expectations of rules and decorum

 Punctuality, inclusive language, prohibited behavior, etc.
- Relevance under Title IX

Sample Meeting Agenda



Establish timeframe

- Share date and time for live hearing
- Explain potential length of hearing
- Discuss technology logistics



Answer Questions

- Discuss any barriers, concerns, needs, or worries
- Ensure no questions are left unanswered, this is the time to clarify for all parties

A Decision-Maker's Perspective





Conducting a Title IX Hearing

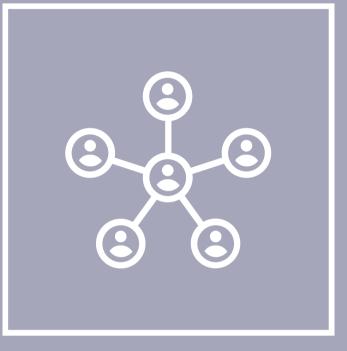
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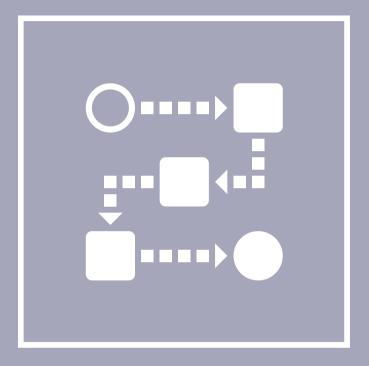
TITLE IX
REQUIREMENTS FOR
LIVE HEARINGS



CRAFTING QUESTIONS FOR THE PARTIES



HEARING LOGISTICS



HEARING PROCEDURE

Title IX Requirements for Live Hearings



The live hearing is <u>only required for postsecondary institutions</u>

- K-12 may have hearings, but they are not subject to the same requirements under 106.45(B)(6)
- K-12 must allow for the written submission of relevant questions for parties and witnesses prior to Decision-Maker's determination is made
- K-12 Decision-Makers will need to consult policy to determine which avenue is utilized, as well as specific procedures and timelines

At a live hearing, the Decision-Maker

"must permit each party's advisor to ask the other party and any witnesses all relevant questions and follow-up questions, including those challenging credibility."

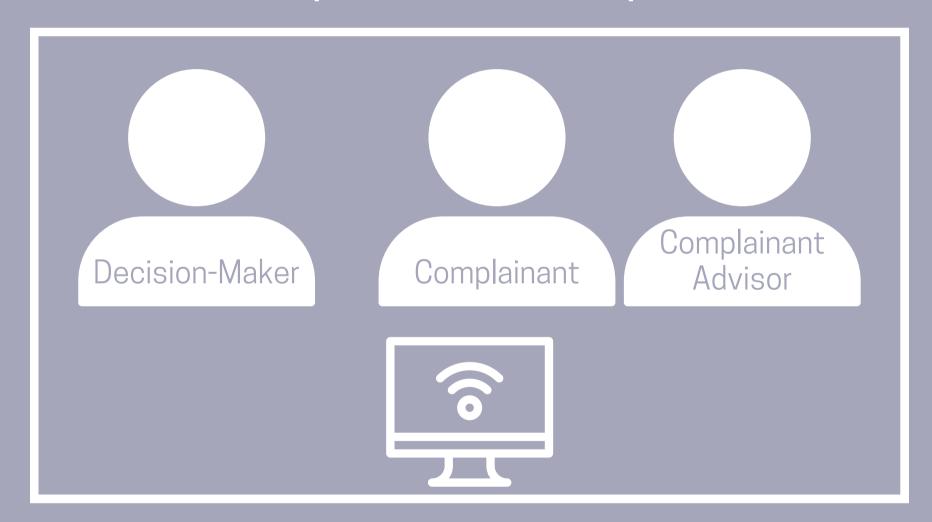
34 C.F.R. § 106.45(B)(6)

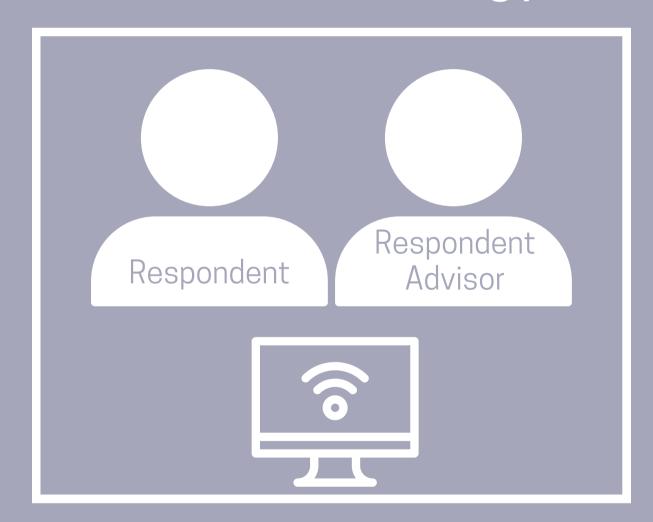
This cross-examination must take place



Conducted through an Advisor of choice and NEVER by the Complainant or Respondent

If requested by either party, the school must provide for hearing to occur with parties in separate rooms, supported via technology





There is also the option for any or all parties and witnesses to participate remotely, via technology (at the school's discretion)

RECORDKEEPING

• School's <u>must</u> create one of the following records of the hearing to provide to the parties for inspection and review:



Any Title IX records, including the live hearing record and written determination <u>must</u> be kept for at least seven years.

Title IX Advisors

- Remember, parties will be accompanied by an advisor of their choice who may be, but is not required to be, an attorney
 - Advisors are allowed to attend any meeting, but are required for the hearing.
 - o Parties may have been utilizing Advisor support throughout the full grievance process
 - Others will just engage with Advisors for the hearing
- May be a parent, friend, teacher, coach, etc.
 - Keep this in mind as cross-examination proficiency will vary greatly
 - Some may need more guidance during the hearing
- If a party has not selected an advisor prior to the hearing, one must be provided by the school (free of charge)
- Restrictions may be placed on Advisor participation, but must be applied equally to both parties' Advisors

Crafting Questions for the Parties



Considerations When Crafting Questions

- Should be based on facts in dispute
 - Could be clear conflict between statements provided by parties (he said/she said)
 - Parties may not dispute that events happened, but may have disagreement about certain elements of the policy violation
 - Whether it was unwelcome
 - Whether it was based on sex
 - Whether it was severe, pervasive, and persistent
 - Dispute could center around consent (if the parties are legally able to consent)

Questioning Checklist

- ? What information do I need to know to prove or disprove an element of the policy violated?
- ? What is the best question to ask to generate an informative answer?
- ? Which party or witness will I need to question to obtain this information?
- Can this information be found anywhere in the Investigation Report or File?

Good questions are:

Openended

Nonleading

Singular

Clear

Sensitive

Open-ended questions prompt the Party to share more broadly.

Do not guide your Parties to the answer you want to hear. Avoid complicated, multi-part questions.

Ensure questions use the most clear, concise language aimed at arriving at the information needed.

Though questions need to be direct, consider emotions that may be evoked by asking. Practice empathy.



- We shouldn't need to seek the parties' entire narratives as they were provided in the investigation interviews.
- You may still need to seek more information using open ended questions
- Important for obtaining more than yes and no responses

Instead of:

"Was he intoxicated?"

Try:

"Can you tell me about his behaviors that made you believe he was intoxicated?"



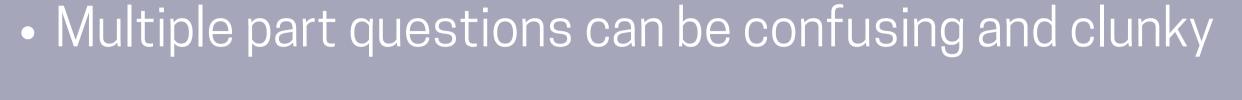
- As the Decision-Maker is completely neutral, avoid leading parties to answers through your questions
- Do not put words or emotions on a party that are not their own
- Parties may feel boxed in to agreeing with the question

Instead of:

"That probably made you mad, didn't it?"

Try:

"How did that make you feel?"







Instead of:

"What did the Respondent say to you in class and how did this impact your academics and ability to participate in the marching band?"

Try:

Formulate as three separate questions.

"What did the Respondent say to you in class?"

"How did this impact your academics?"

"How did this affect your ability to participate in the marching band?"



- Avoid prefacing questions with long statements
- Avoid being wordy or using complex terms when simple language will suffice

Instead of:

"You mentioned in your investigative interview on August 20, 2022 that the Complainant texted you prior to the party you both attended on the evening of July 14, 2022. I'd like to understand more about this text message exchange. Could you dissect your text message conversation?"

Try:

"Could you walk me through your text message conversation with the Complainant on the evening of July 14, 2022?"



- Use empathy when questioning both parties as this is a stressful and emotional process
- Avoid questions which may come across as judgmental or blaming

Instead of:

"Why did you continue your relationship with her after she allegedly punched you?"

Try:

"Can you tell me about the nature of your relationship following the alleged assault?"

Advisors

Advisors may not follow these same questioning practices.

Asking a poorly worded question is not the same as asking an irrelevant one. Recall this as you rule on each question during cross-examination.

Hearing Logistics



Preparing for the Hearing

- Title IX Coordinator will communicate with parties and witnesses following the pre-hearing meeting
 - All will receive written notice with date, time, and location with sufficient time to prepare
 - Coordination with multiple parties and Advisors can be challenging
- Title IX Coordinator will secure physical space, if the live hearing is taking place on-campus, or will coordinate videoconferencing (Zoom, Google Meet, Teams, etc.)

On-Campus Hearings

- Think about the physical space and determine your needs for the hearing
- Plan for assistance from the Title IX Coordinator and secure administrative assistance from someone who can be a "runner"
- Consider the following:
 - Seating arrangements and positioning
 - Access to technology, phone, Wi-Fi
 - Proximity to an office for supplies or copies, if needed
 - Provision of water, tissues etc. for parties

- Appropriate waiting area for witnesses
- Spaces for breaks or private conferring with Advisor
- Method of recording
- Consider any special accommodations needed by parties or witnesses

Remote Hearings

- Think about your technology and determine your needs for the hearing
- Plan for assistance from the Title IX Coordinator and secure assistance from a member of your campus' IT department for troubleshooting
- Consider the following:
 - Ensure all parties, Advisors, and witnesses have access to technology and conferencing platform needed
 - Consider any special accommodations needed by parties or witnesses
 - Conduct tests to ensure all technology is working
 - Set up virtual breakout rooms for the parties and their Advisors
 - Create plan for witnesses to be called and admitted to hearing when ready

Hearing Rules and Decorum

- Consult school policy and work with Title IX Coordinator to create a set of standard rules for the hearing
- Consider the following:
 - Rules for participation from parties and witnesses
 - Rules for participation from Advisors
 - Rules for breaks, both within the same day and continuation to another day, if needed
 - Consequences for not following the rules (How will this be handled?)
- General decorum for all participants should be professional, respectful, and orderly

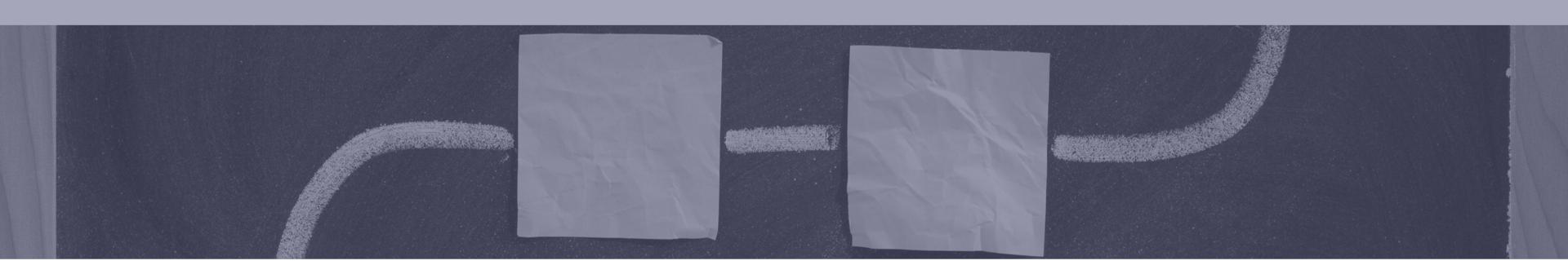
Decision-Maker Decorum

- As the facilitator of the hearing, you will set the ultimate example
- Set the standard of professionalism, respect, and order
 - Do not allow emotions in the room to dictate your decisions
 - Remain objective and impartial throughout
- Practice active listening and reduce all distractions
- Be mindful of posture, mannerisms, and reactions
- As this is an administrative process and not a TV court room, remember the following:
 - There are no climactic "gotcha" moments
 - You are there to instruct and assist as well-help parties, witnesses, and Advisors
 if they do not understand something

Support

- As previously mentioned you will have support from the Title IX
 Coordinator in aspects of preparing for and facilitating the hearing
- Determine if there are other individuals you need support from
- Parties receive guidance from Advisors, but who will guide you?
 - Contact your school's general counsel to attend the hearing or be on-call to assist you with legal advice
 - When in doubt, take a break and seek guidance from your resources
 - Do not force any action or decision, you can slow the process down

Hearing Procedure



Order of the Hearing

- Title IX Regulations do not provide any specific guidance on the innerworkings of the hearing
- The order and specific components of the hearing will be determined by the school and it's policy, consult your Title IX Coordinator
- The following is an example of best practice, but is just one of several ways a hearing may be ordered

Hearing Agenda

Opening of the Hearing

Opening Statements

Introduction of Testimonial Evidence

Closing Statements

Closing of the Hearing

Opening of the Hearing

Facilitated by the Decision-Maker who will:

- Welcome Complainant, Respondent, and Advisors to the hearing
- Discuss rules, decorum, and hearing procedure for all individuals involved
- State the date and time for the official record
- Answer any final questions or clarify information needed prior to the start of the hearing
- Proceed to opening statements

Opening Statements

Facilitated by the Decision-Maker who will ask Complainant and Respondent (or their Advisors) to present an opening statement which may:

- Outline the issues that the party and their Advisor would like to refute
- Provide an overview of the facts and evidence
- Describe the evidence that supports their statements (or their party's statements)
- Presents what the party and their Advisor expect to prove during the hearing

Typically, the Complainant gives the first opening statement, followed by the Respondent

Parties may waive their presentation of opening statement

Introduction of Testimonial Evidence

Facilitated by the Decision-Maker who will allow Advisors to conduct direct and cross-examination of the parties and witnesses, as well as conduct their own questioning of the parties and witnesses.



Decision-Maker will rule on relevancy of ALL questions prior to parties and witnesses answering. They may also ask for clarification from Advisors on the relevancy of questions.

Direct and Cross-Examination

COMPLAINANT'S CASE

- Typically, the Decision-Maker will ask the Complainant to provide testimonial evidence first
- Opportunity to present Complainant and witnesses called by Complainant for direct examination
- Present new evidence (if any, ideally should have been discussed at pre-hearing conference to allow for inspection by both parties)
- Cross-examination of the Complainant and Complainant's witnesses by the Respondent's Advisor
- Advisors may object to irrelevant questions asked of your party or witnesses

Direct and Cross-Examination

RESPONDENT'S CASE

- Once the Complainant has completed the sharing of their testimony the Respondent will share theirs
- Opportunity to present Respondent and witnesses called by Respondent for direct examination
- Present new evidence (if any, ideally should have been discussed at pre-hearing conference to allow for inspection by both parties)
- Cross-examination of the Respondent and Respondent's witnesses by the Complainant's Advisor
- Advisors may object to irrelevant questions asked of your party or witnesses

Direct and Cross-Examination

DECISIONMAKER'S
EXAMINATION

- Opportunity for the Decision-Maker to ask questions of Complainant, Respondent, and witnesses
- Provides opportunity for final clarification before drafting the determination

Closing Statements

Facilitated by the Decision-Maker who will ask Complainant and Respondent (or their Advisors) to present a closing statement.

- Final statement by the parties or their Advisors to the Decision-Maker
- Summarizes the relevant evidence and arguments
- Asks the Decision-Maker to find that the evidence will support the determination in that party's favor
- May be an impact statement by the Complainant or Respondent (which may only be used to influence severity of sanction)

Typically, the Complainant gives the first closing statement, followed by the Respondent

Parties may waive their presentation of closing statement

Closing of the Hearing

Facilitated by the Decision-Maker who will:

- Announce parties have completed the submission of all evidence
- Announce the closing of the hearing
- State the date and time for the record
- Provide information regarding next steps and timeline
- Dismiss the parties and begin preparing determination

Ruling on Relevance

- Remember, you will be determining the relevance of each question asked prior to the parties answering
- Reasons to reject questions:
 - Question is seeking information that is never relevant under Title IX (rape shield, privileged information)
 - Question is not relevant to the complaint and facts being discussed
 - Question has already been answered in the hearing
- You may seek clarity from the Advisor as to why the question is being asked to understand relevance
- Provide a thorough explanation as to why you are not allowing a particular question- transparency is a must

Refusal to Participate in the Hearing

- It is the right of each party and witness not to attend the hearing. They also have the right to refuse answering any or all questions asked during the hearing.
- If the party refuses to submit to cross-examination, the Decision-Maker

"must not rely on any statement of that party or witness in reaching a determination regarding responsibility; provided, however, that the decision-maker(s) cannot draw an inference about the determination regarding responsibility based solely on a party's or witness's absence from the live hearing or refusal to answer cross-examination or other questions"

What does this mean?

Determining Credibility

- The live hearing is your opportunity to determine credibility of the parties and witnesses
- Credibility of statements and evidence by parties and witnesses may be weighed when making your determination
 - Ask yourself, "Is this plausible?"
- Credibility considerations
 - Motives
 - Consistency in statements (recall trauma may impact this)
 - Supporting evidence (witnesses, physical evidence to corroborate versions of events)
 - Demeanor

Helpful Tips

- You are the ultimate authority in the room and set the rules and tone for the hearing
 - Ensure participation from the parties, witnesses, and Advisors follow those rules
 - Authority =/= Authoritative, maintain professionalism and neutrality
- Read the room
 - Cue in on non-verbal communication to mitigate any issues
 - Call breaks, if necessary, to reduce stress and emotion
- Be flexible
 - If the structure or order of the hearing or questions needs to adapt due to unforeseen circumstances, allow it (e.g. witness having trouble accessing technology while another is ready)



Be aware, hearings can range from hours to days, depending on the complexity of the situation and the number of parties and witnesses to be questioned.

Pace yourself and allow for breaks when needed. Do not burn yourself or the parties out. The proceedings can always continue on the following day.



Drafting the Written Determination Regarding Responsibility

IN THIS CHAPTER



KEY ELEMENTS OF THE
DETERMINATION
REGARDING
RESPONSIBILITY



BEST PRACTICES FOR
MAKING A DETERMINATION
REGARDING RESPONSIBILITY

Key Elements of the Determination Regarding Responsibility

Written Determinations must contain specific information in order to comply with Title IX.



What is the "Determination Regarding Responsibility"?

- Drafted and issued by the Decision-Maker after the live hearing or K-12 decision-making process.
- Based upon relevant evidence and testimony obtained during the grievance process applied to the school's standard of proof.
- Contains various sections, notably a statement of, and rationale for, the result of each alleged policy violation (i.e., "responsible" or "not responsible" for violating the policy).
- Also referred to as the "Written Determination."

Introduction to the Written Determination

- Includes six (6) key elements, as described under Title IX (see next slides).
- Must be shared with the parties simultaneously.
- Specific timeline and procedures for issuing the Written Determination can be found in the school's Sexual Harassment Policy ("School Policy").

Key Elements of the Written Determination

Title IX states that the written determination must include:

- Identification of the allegations potentially constituting sexual harassment as defined under Title IX;
- Description of the procedural steps taken from receipt of formal complaint through the determination;
- Findings of fact supporting the determination;
- Conclusions regarding the application of school's code of conduct to the facts;

Key Elements of the Written Determination

Title IX states that the written determination must include:

- A statement of, and rationale for, the result as to each allegation, including:
 - A determination regarding responsibility;
 - Any disciplinary sanctions the school imposes on the Respondent;
 - Whether remedies designed to restore or preserve equal access to the school's education program or activity will be provided by the school to the Complainant; and
- The school's procedures and permissible bases for the Complainant and Respondent to appeal.

Let's dive into each element of the Written Determination.

Identification of the Allegations Potentially Constituting Sexual Harassment as defined under Title IX

- Allegations may be found in the Notice of Allegations or Investigative Report and inserted directly into the Written Determination.
- Allegations contained in the Written Determination must be consistent with the allegations provided to the parties in prior notices.
- If the allegations are unclear, confirm with the Title IX Coordinator.
- Determination includes: 1.) Information about the alleged incident(s); and 2.) Definitions of the alleged policy violations.

Allegations

The Allegations made by Complainant to Scenario College's Title IX Office were made via Scenario College's online report form on September 1, 2022, giving rise to potential violations of Scenario College's Sexual Harassment and Sexual Misconduct Policy by Respondent, which prohibits sexual harassment. The Allegations are as follows:

- A. On the night of August 25, 2022, Complainant alleges that Respondent touched her breasts in the kitchen of the Delta Tau Chi fraternity house without her consent.
- B. On the morning of August 26, 2022, Complainant alleges that Respondent digitally penetrated her vagina in the bathroom of the Delta Tau Chi fraternity house while Complainant was "blacked out" after consuming alcohol.

OR

- C. Respondent touched Complainant's breasts in the kitchen of the Delta Tau Chi fraternity house after she told him to stop and stay away from her.
- D. Respondent put his fingers inside of the Complainant's vagina while she was "blacked out" in the bathroom of the Delta Tau Chi fraternity house.

^{*}The names, locations, and events referenced in this slide are fictional and do not depict any actual person or event.

<u>Forcible Fondling:</u> The touching of the private body parts of another person for the purpose of sexual gratification, forcibly and/or against that person's will in instances where the victim is incapable of giving consent.

Non-Consensual Sexual Penetration: Any form of sexual penetration or intercourse (vaginal, anal, or oral), however slight, with any object by an individual upon another individual without consent and/or by force. Intercourse means: vaginal or anal penetration by a penis, object, tongue, or finger; and oral copulation (mouth to genital contact or genital to mouth contact).

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Description of the Procedural Steps taken from Receipt of Formal Complaint through the Determination

- Documents the entire grievance process.
- Includes notifications to the parties, interviews with parties and witnesses, site visits, methods used to gather evidence, and hearings held.
- Procedural steps may be found in the Investigative Report and/or provided to the Decision-Maker by the Title IX Coordinator and Investigator because many procedural steps occur prior to the Decision-Maker's involvement in the process.
- Decision-Makers must add procedural steps related to the decision-making portion of the grievance process (i.e., pre-hearing meeting and hearing).

On September 2, 2022, the Title IX Coordinator met with the Complainant to review the relevant policies and procedures and discuss resources and supportive measures and answer any questions. Complainant did not have an advisor present.

On September 5, 2022, Complainant submitted a formal complaint to the Title IX Coordinator via email.

On September 10, 2022, the Title IX Coordinator sent a Notice of Allegations to the Complainant and Respondent, advising the parties that a formal complaint had been filed by Complainant against Respondent alleging violations of Scenario College's policies and procedures. The Notice stated that a Title IX investigator would be assigned to the case to investigate the allegations in accordance with Scenario College's Sexual Harassment and Sexual Misconduct Policy ("Policy). The specific allegations were included, and the parties were directed to the relevant sections of the Policy. The Notice specifically stated:

[INSERT ALLEGATIONS & ALLEGED POLICY VIOLATIONS]

On September 11, 2022, the Title IX Coordinator met with Respondent to review the relevant policies and procedures and discuss resources and supportive measures and answer any questions. No advisor was present.

On September 17, 2022, Title IX Investigator Singh interviewed Complainant about the allegations with Complainant's advisor present.

On September 18, 2022, Title IX Investigator Singh interviewed Respondent about the allegations. Respondent did not have an advisor present.

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Findings of Fact Supporting the Determination

- Includes relevant facts provided in the Investigative Report and facts established during the live hearing or the K-12 decision-making process.
- Includes statements provided by the Complainant, Respondent, and witnesses during the investigation and live hearing/K-12 decisionmaking process.*
- Includes an analysis of inculpatory and exculpatory evidence.
- Includes an analysis of disputed and undisputed facts.

^{*}Reference your school's policy to determine if the Decision-Maker may or may not rely upon any statements provided by a party or witness who does not submit to cross-examination in reaching the final determination regarding responsibility.

The following facts are undisputed by the parties and by the evidence:

- Complainant is a freshman at Scenario College and lives in Apple Residence Hall.
- Respondent is a junior at Scenario College and lives in the Delta Tau Chi fraternity house.
- Respondent met Complainant in their "Introduction to Buddhism" course on the morning of August 25, 2022. After class Respondent invited Complainant to a party hosted by the Delta Tau Chi fraternity that same evening.
- On August 25, 2022, Members of the Delta Tau Chi Fraternity hosted a "Welcome to the Jungle" party at the Delta Tau Chi fraternity house. The party started at 10:00 pm.
- Complainant, Witness 3, and Witness 5 consumed Coors Light Beer prior to arriving at the Delta Tau Chi fraternity house.
- Complainant, Witness 3, Witness 5, and Witness 8 arrived at the Delta Tau Chi fraternity party at approximately 11:00 pm.

Conclusions Regarding the Application of School's Code of Conduct to the Facts

- Decision-Maker "matches up" conduct that allegedly constituted Title IX sexual harassment with the relevant portions of the school's Code of Conduct that the conduct also violates.
- Nesting the policy violations within the Code of Conduct helps the parties better understand how rules unique to the school's Code of Conduct affect the determination and/or consequences of the Written Determination.
- Explicitly state the names of the institutional policies that are being applied to the alleged policy violation.

Applicable Scenario College Policy

The alleged conduct may potentially violate the following sections of the College's Sexual Harassment and Sexual Misconduct Policy:

<u>Forcible Fondling:</u> The touching of the private body parts of another person for the purpose of sexual gratification, forcibly and/or against that person's will in instances where the victim is incapable of giving consent.

Non-Consensual Sexual Penetration: Any form of sexual penetration or intercourse (vaginal, anal, or oral), however slight, with any object by an individual upon another individual without consent and/or by force. Intercourse means: vaginal or anal penetration by a penis, object, tongue, or finger; and oral copulation (mouth to genital contact or genital to mouth contact).

Additional definitions contained in the College's Sexual Harassment and Sexual Misconduct Policy relevant to the allegations are as follows:

Consent: "Consent" must be informed, voluntary, and mutual, and can be withdrawn at any time. There is no consent when there is force, expressed or implied, or when coercion, intimidation, threats, or duress is used. Whether a person has taken advantage of a position of influence over another person may be a factor in determining consent. Consent can be expressed verbally or nonverbally. Consent must be active, not passive. Silence or absence of resistance does not imply consent...

<u>Incapacitation:</u> Incapacitation can occur through excessive alcohol or drug use or for other reasons such as unconsciousness, being asleep, or being otherwise physically unable to respond fully and effectively to the environment, such that they cannot make a knowing agreement to sexual activity.

^{*}The names, locations, and events referenced in this slide are fictional and do not depict any actual person or event.



A statement of, and rationale for, the result as to each allegation, including:

1. A determination regarding responsibility;

- Apply the standard of proof outlined in the school's policy to the evidence to make a determination.
 - Preponderance of the evidence standard vs. clear and convincing standard
- Be explicit about the rationale for the result as to each allegation.
 - Cite the parties' statements, witness statements, evidentiary findings, etc.
 - Outline conflicting statements and indicate why or why not specific statements or evidence is credible and supports or does not support a finding of responsibility.
- Include a statement of, and rationale for, the result of <u>each</u> allegation.

• Allegation #1. On the night of August 25, 2022, Complainant alleges that Respondent touched her breasts in the kitchen of the Delta Tau Chi fraternity house without her consent.

The Complainant and the Respondent agree on some facts related to the allegation of forcible fondling but fundamentally disagree on whether it was consensual. The Complainant stated that the fondling of her breasts occurred in the Delta Tau Chi fraternity house at the "Welcome to the Jungle" party while she was alone with the Respondent. Respondent stated that he was mixing alcoholic drinks called "jungle juice" with Witness 4 when Complainant came into the kitchen and pressed her breasts, stomach, pelvis, and front of her thighs against his back. Respondent then stated that when he turned around to talk to Complainant, he was holding up two red solo cups of jungle juice in front of his chest and his hands brushed against the Complainant's breasts. Witness 4 testified that he was with Respondent in the kitchen making jungle juice and saw Respondent's face blush after turning around and touching Complainant's breasts with his [Respondent's] hands full with cups of juice. Witness 4 stated that he heard Respondent immediately apologize to Complainant. Witness 8 stated that she saw Complainant leave the kitchen and that Complainant told her that Respondent just "tried to feel her up."

[ADDITIONAL CONTEXT]

Based upon the evidence and statements provided during the investigation and live hearing, the Decision-Maker is able to determine that, by a preponderance of the evidence standard, the Respondent touched Complainant's breasts in the Delta Tau Chi fraternity house kitchen. However, the evidence and statements pertaining to the purpose of the Respondent's actions (which is a key element of the Policy's definition of forcible fondling) does not reach the threshold of proof by a preponderance of the evidence that the Respondent's conduct constituted forcible fondling and consequently violated the school's Sexual Harassment and Sexual Misconduct Policy, based on the credibility of the following:

• [PROVIDE ADDITIONAL STATEMENTS AND RATIONALE FOR THE DETERMINATION BASED UPON CASE-SPECIFIC FACTS]

Therefore, the Decision-Maker determines that the Respondent is not responsible for violating the school's Sexual Harassment and Sexual Misconduct Policy.

*The names,
locations, and
events referenced
in this slide are
fictional and do not
depict any actual
person or event.

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A statement of, and rationale for, the result as to each allegation, including:

- 2. Any disciplinary sanctions the school imposes on the Respondent; and
- Disciplinary sanctions are punitive measures implemented for the Respondent following a determination of responsibility.
- Refer to the school policy for a list or range of possible disciplinary sanctions.
- Title IX does not prescribe specific sanctions for each type of conduct.
 - Discretion is left to schools to determine sanctions on a case by case basis
 - Some schools may have specific guidelines or matrices for sanctioning according to each policy violation

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A statement of, and rationale for, the result as to each allegation, including:

2. Any disciplinary sanctions the school imposes on the Respondent; and

- Confirm with the Title IX Coordinator if the Decision-Maker is responsible for determining sanctions.
 - Some institutions require the Decision-Maker to determine sanctions, while other institutions have a separate Sanctioning Officer or Body to determine sanctions.
- Student and employee cases may have different sanctioning process.
- Regardless of who determines the sanction(s), all sanctions must be included in and issued with the final written determination.

Examples of Disciplinary Sanctions

- Verbal or written warning
- Mandatory education or counseling
- Community service
- Removal from campus housing
- Removal from extracurricular activity or sports team
- Disciplinary probation
- Withholding of diploma
- Expulsion
- Termination from employment
- Loss of faculty tenure

Sanctions

In accordance with Section X. of Scenario College's Sexual Harassment and Sexual Misconduct Policy, upon making a determination that the Respondent is responsible for the alleged policy violation, the Decision-Maker is required to determine a disciplinary sanction that is appropriate to the violation. In this case the Respondent has been found responsible for a very serious form of sexual harassment, nonconsensual sexual penetration, as he digitally penetrated an individual who he reasonably should have known was incapacitated.

[INSERT CONSULTS WITH DISCIPLINARY ADMINISTRATORS, RATIONALE FOR DETERMINATION OF SANCTION, AND ANY OTHER INFORMATION RELEVANT TO THE SANCTIONING PROCESS.]

Therefore, I have determined the Respondent shall serve a period of suspension from Scenario College, effective the November 1, 2020, and continue through the last day of the Spring 2023 semester. Enclosed with alongside this Determination in a separate document are the terms of the suspension, including guidelines for seeking reenrollment following the termination of the suspension.

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Although the Respondent has not been found responsible for violating the Scenario College's Sexual Harassment and Sexual Misconduct Policy and is therefore not subject to sanctioning, the Adjudicator recommends Scenario College provide supportive measures to the Complainant in order for her to feel safe on campus and obtain equal access to her education.

*The names, locations, and events referenced in this slide are fictional and do not depict any actual person or event.



A statement of, and rationale for, the result as to each allegation, including:

- 3. Whether remedies designed to restore or preserve equal access to the school's education program or activity will be provided by the school to the Complainant.
- Remedies are defined as the actions taken to preserve or restore the Complainant's access to the recipient's educational program or activity.
- Remedies may look similar to supportive measures already instituted during the grievance process, however, with a finding of responsibility, remedies may be punitive and/or burden the Respondent.
- The Written Determination does not outline the remedies. It simply states whether remedies will be provided to the Complainant.



A statement of, and rationale for, the result as to each allegation, including:

- 3. Whether remedies designed to restore or preserve equal access to the school's education program or activity will be provided by the school to the Complainant.
- Remedies will look different for every Complainant as they must be appropriate to the individual facts and circumstances of each case.
 - Keep in mind that the purpose of remedies is to restore or preserve the complainant's equal access to education.
- The Title IX Coordinator is responsible for effective implementation of the remedies.
- If a Respondent is not found responsible, the school may offer supportive measures to the Complainant at its discretion.

Examples of Remedies

- Academic accommodations/adjustments
- Housing adjustments
- Increased security or safety measures
- Education and prevention efforts
- Changes in work assignment or role
- No-contact orders
- Medical or counseling services

Remedies

In accord, the Decision-Maker recommends Scenario College provide the Complainant with remedies designed to restore or preserve equal access to the College's educational programs or activities in order to return Complainant to an employment environment free of Respondent's sexual harassment.

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The School's procedures and permissible bases for the Complainant and Respondent to appeal

- Information about appeals can be copied directly from the school's policy.
- Both parties have the right to appeal.
- The Appellate Officer cannot be the same person as the Decision-Maker.
- The Determination Regarding Responsibility becomes final either on the date that the school provides the parties with the Written Determination of the result of the appeal, if an appeal is filed, or if an appeal is not filed, the date on which an appeal would no longer be considered timely.

Appeals

In accordance with the Scenario College Sexual Harassment and Sexual Misconduct Policy, either complainant or respondent may file a written notice of appeal of a determination or dismissal of a formal complaint within seven days after receiving the written determination or notice of dismissal. The notice of appeal must be delivered to the Title IX Coordinator within such sevenday period by email, personal delivery, certified mail or overnight delivery service.

A party may appeal from a) determination regarding responsibility, and b) the College's dismissal of a formal complaint or any allegations therein, on the following bases:

- A. Procedural irregularity that affected the outcome of the process;
- B. New evidence that was not reasonably available at the time the determination regarding responsibility or dismissal was made, that could affect the outcome of the process; and
- C. The Title IX Coordinator, investigator(s), or decision-maker(s) had a conflict of interest or bias for or against complainants or respondents generally or the individual complainant or respondent that affected the outcome of the process.

The appeal decision-maker will be free of bias as well as conflict of interest and will not be the Title IX Coordinator, investigator involved in the investigation, or decision-maker who reached the determination regarding responsibility or dismissal. The appeal decision-maker will have received required training under Title IX.

[CONTINUED...INSERT FULL "APPEALS" SECTION FROM THE POLICY]

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Best Practices for Making a Determination Regarding Responsibility

Key questions and practical points for Decision-Makers to consider while fulfilling their role.



Preparing to Draft the Written Determination

Before drafting a Written Determination, Decision-Makers may ask themselves the following questions:

- Has the institution prepared a template for Decision-Makers to utilize?
- Do Decision-Makers have access to sample or previous Written Determinations for revew?
- Has the Decision-Maker accessed and thoroughly reviewed all information gathered during the investigation and live hearing/K-12 decision-making process?

Preparing to Draft the Written Determination

Additional considerations for Decision-Makers:

- Has the Decision-Maker thoroughly reviewed the school's Sexual Harassment Policy and Title IX Regulations?
- When must the Written Determination be sent to the parties?
 - Title IX requires the grievance process to be reasonably prompt, and many school policies provide explicit timelines.

Understanding the Audience for the Written Determination

A clear determination is important because many individuals will have access to it. The intended audience includes:

- Complainant, Respondent, and Advisors
- Appellate Officer (if an appeal is filed)
- Title IX Coordinator
- School's General Counsel (possibly)
- Parties' Parents or Guardians (if applicable)
- Part of the school's record of the Title IX grievance process and may be reviewed by external parties should litigation arise

Getting Started: Drafting a Written Determination

A white blank page can be intimidating. Consider starting your Written Determination by inserting the following information:

- **Title**: Identify the Decision-Maker, Complainant, Respondent, and School by name.
- Introduction: State the names of the Decision-Maker, Complainant, and Respondent. Then provide information about the live hearing, such as the date and location of the hearing as well as the hearing attendees (parties, advisors, witnesses, school administrators, etc.)

Getting Started: Drafting a Written Determination

Compliance with Title IX and the School's Policy are critical. Set yourself up for success by noting required information.

- **Section Headers:** Title IX and (likely) the school's policy outline the six sections that must be included in the Written Determination. Create a section header with a brief description of the required information to help you create a compliant Written Determination.
- **School Policy:** Note the page number of the school policy outlining the requirements for the Written Determination to reference throughout the writing process.

Applying Facts to the Standard of Proof and Making a Determination

Decision-Makers must remain objective and clearly explain their rationale as to the result of each allegation. What does this mean?

Reviewing the Determination: Revisit Two Key Questions

Recall that the Decision-Maker ultimately applies evidence to the standard of proof to objectively answer two key questions:

- 1. Did the alleged incident(s) occur?
- 2. Does the alleged conduct violate the school's policy?

Does the Written Determination address these questions in some manner?

Finalizing the Determination: Attention to Detail Matters

Confirm that the Written Determination is clear, concise, and compliant.

- Proofread, proofread!
 - Typos, misspellings of names, and other blunders must be avoided.
 - Document and paragraph formatting, fonts, and "voice" must be consistent.
- Revisit Title IX and School Policy Requirements to confirm the Written Determination is complete and compliant.
- Sign the Written Determination.

Lifelong Impact of Written Determinations

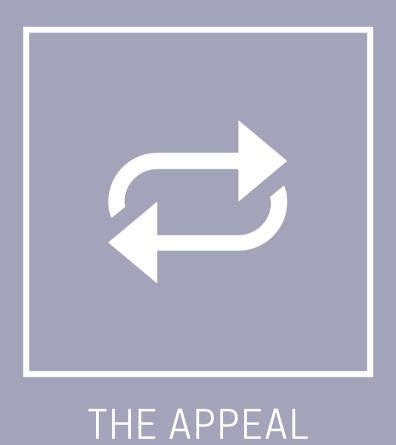
Regardless of the outcome, the Decision-Maker's decision will impact the parties' futures. How does this affect Decision-Makers?

- The importance of the role of the Decision-Maker cannot be understated.
- Written Determinations must be clear, concise, and contain articulated conclusions.
- If one or both parties appeals your Determination, it does not mean that your Determination was "bad" or "wrong."



The Appeal Process

IN THIS CHAPTER



PROCESS

Appealing a Decision

- Title IX Regulations stipulate that a school must provide an appeal from a determination regarding responsibility
- The appeal process is available to both the Complainant and Respondent
- The Appellate Decision-Maker cannot be the Decision-Maker that made the determination, the Title IX Coordinator, or the Title IX Investigator for the case

Appealing a Decision

- Parties must be notified in writing when an appeal is filed
- Appeal procedures must be implemented equally for both Complainant and Respondent
 - Consult school policy for specific procedure
- Parties must have a reasonable opportunity to submit a written statement supporting or challenging the determination
- Parties must be issued a written decision describing the result of the appeal and the rationale, drafted by the Appellate Decision-Maker
 - This must occur simultaneously

Bases of Appeal Required Under Title IX Regulations

Procedural irregularity that affected the outcome of the matter.

Respondent was only given four days to inspect evidence and provide a written response when the Title IX Regulations stipulate parties have ten days

Complainant was not allowed to cross-examine one of the Respondent's witnesses who was present during the hearing due to "time constraints"

The Respondent was not allowed an Advisor in the pre-hearing meeting

Bases of Appeal Required Under Title IX Regulations

New evidence that was not reasonably available at the time the determination regarding responsibility or dismissal was made, that could affect the outcome of the matter.

A previously unknown witness came forward with information regarding the incident after hearing about the incident from a friend.

A Respondent was able to recover an email containing a conversation with the Complainant he previously believed to be deleted.

Bases of Appeal Required Under Title IX Regulations

The Title IX Coordinator, investigator(s), or decision-maker(s) had a conflict of interest or bias for or against complainants or respondents generally or the individual complainant or respondent that affected the outcome of the matter.

Respondent discovered the Decision-Maker has made several public statements on social media about their unwavering support for sexual assault survivors and their extreme distrust of males.

Complainant learned the Title IX Investigator is an involved athletic booster for the football team which the Respondent plays on.

Optional Bases of Appeal

Schools <u>may</u> provide other bases of appeal as long as they apply equally to both parties.

- Review your school policy to see if other bases are outlined
- Example- Sanction is inadequate or excessive.

Complainant appeals, citing a sanction of a mandatory counseling issued to the Respondent for stalking was not severe enough.

Respondent appeals, stating a sanction of termination of employment was excessive for his offense of sexual harassment as a previous co-worker received a written warning for a similar offense.

Appeal Outcomes

If a request for appeal is denied, the original determination stands and the Title IX grievance process concludes.

• This does not mean parties will not seek action or resolution outside of Title IX (i.e.- filing a complaint with the Office for Civil Rights, pursuing other disciplinary processes, legal action)

Additionally, if the parties do not submit their appeal within the timeframe specified in policy, the original determination will stand and the Title IX grievance process concludes.

Appeal Outcomes

If a request for appeal is accepted, the Appellate Decision-Maker will review and consider the information. At the conclusion of their review, the following are possible:

Appellate Decision-Maker
upholds the original
determination, in which case
the Title IX grievance
process ends

Appellate Decision-Maker
determines the appeal was
valid under one of the bases
listed and a new
investigation and/or hearing
will take place*

*if policy allows sanctions to be appealed, a new sanction may be determined



Understanding Trauma as a Decision-Maker

IN THIS CHAPTER



INTRODUCTION TO TRAUMA



RECOGNIZING PERSONAL BIAS



TRAUMA-INFORMED COMMUNICATION

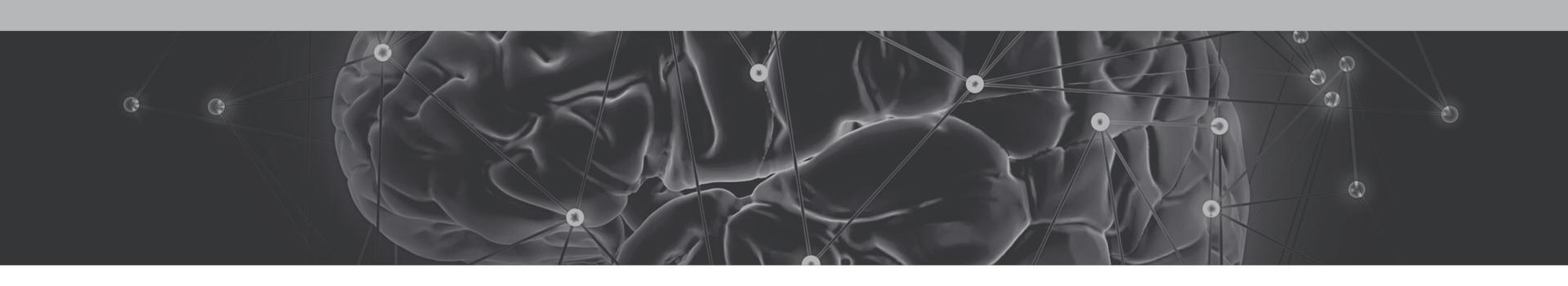


PROMOTING EMPOWERMENT



UNDERSTANDING
TRAUMA AS A
DECISION-MAKER

Introduction to Trauma



Definition of Trauma

- Subjective
- Real or perceived threat
- Manifests differently in each person

What is trauma?

Consider each Party's Experiences

- One or both parties have likely already experienced trauma
 - Prior to the incident (childhood experiences, family history, collective memory, etc.);
 - During the incident;
 - As a result of being accused of the alleged incident; or
 - Through a combination of these experiences.
- One or both parties may be currently experiencing trauma during the Title IX grievance process

Neurobiology of Trauma

BRAIN STEM ("REPTILIAN BRAIN")

• Involuntary survival processes (heartbeat, breathing, etc.)

LIMBIC SYSTEM ("EMOTIONAL BRAIN")

- Regulates the body's stress response
- Also plays an important role in memory and learning

FRONTAL LOBES ("EXECUTIVE BRAIN")

- Responsible for cognitive skills including ability to rationalize, plan, self-monitor, and control one's responses
- Also important for voluntary movement

Human Stress Response

LIMBIC SYSTEM RESPONSE

- Amygdala ("fear center") is activated
 - All resources are re-directed toward survival

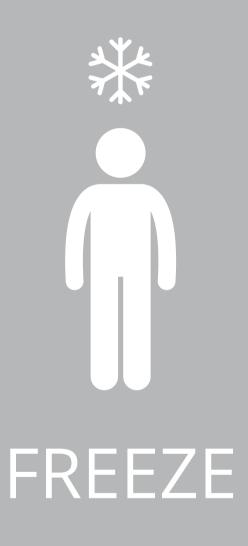
DISCONNECTION OF FRONTAL LOBES

- Executive functioning goes "offline"
- Interferes with cognition, voluntary muscle movement, and ability to process the experience later on
 - *This is functional and protective!

Human Stress Response





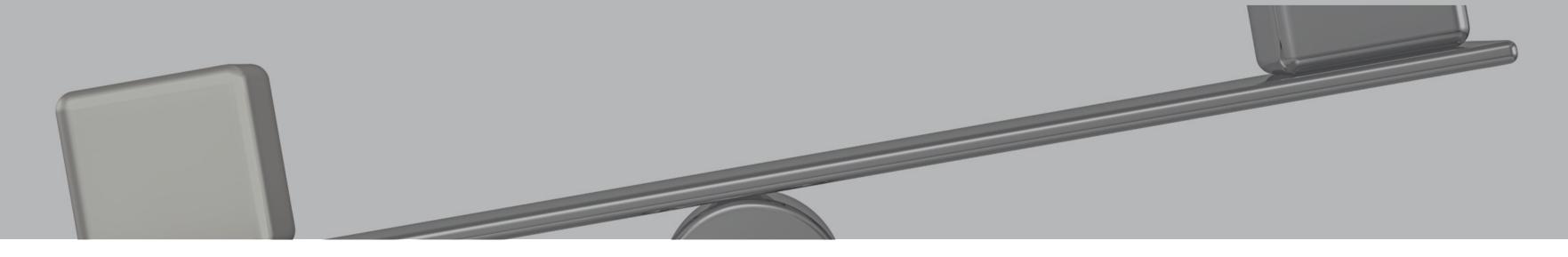




What does this mean for a Title IX Investigation?

- Fragmented, incomplete memories are common
- Emotional dysregulation is expected
 - Can appear in a variety of ways: inappropriate affect (laughter),
 extreme anxiety, numbing/disconnection
- The fawn or freeze responses may appear to be consent
- Discussing the event is retraumatizing
 - o Try to limit the number of interviews, questions, etc.

Recognizing Personal Bias



Personal Bias

A TENDENCY, INCLINATION, OR PREJUDICE TOWARD OR AGAINST SOMETHING OR SOMEONE.

- Biases are universal
 - We are all products of our own personal histories, cultures, and many other factors that shape the ways in which we see the world
 - Biases are automatic and often outside of conscious control
- Biases are not always bad!
 - o i.e. an inclination toward healthy lifestyle behaviors
- Biases can be based on stereotypes or inaccurate information
- It is crucial that you understand your biases in order to be most effective in your role

Bias vs. Conflict of Interest

BIAS

- Having a personal history with sexual misconduct
- Holding stereotyped gender beliefs about sexual violence (i.e. perpetrators are males)
- Internalization of rape culture (often leads to skepticism or blaming of the complainant/survivor)

CONFLICT OF INTEREST

- Having a personal relationship with one or more parties
- Holding multiple relationships with one or more parties
- There is any way in which you could benefit (or be harmed) from the outcome of the investigation

Recognizing Personal Bias

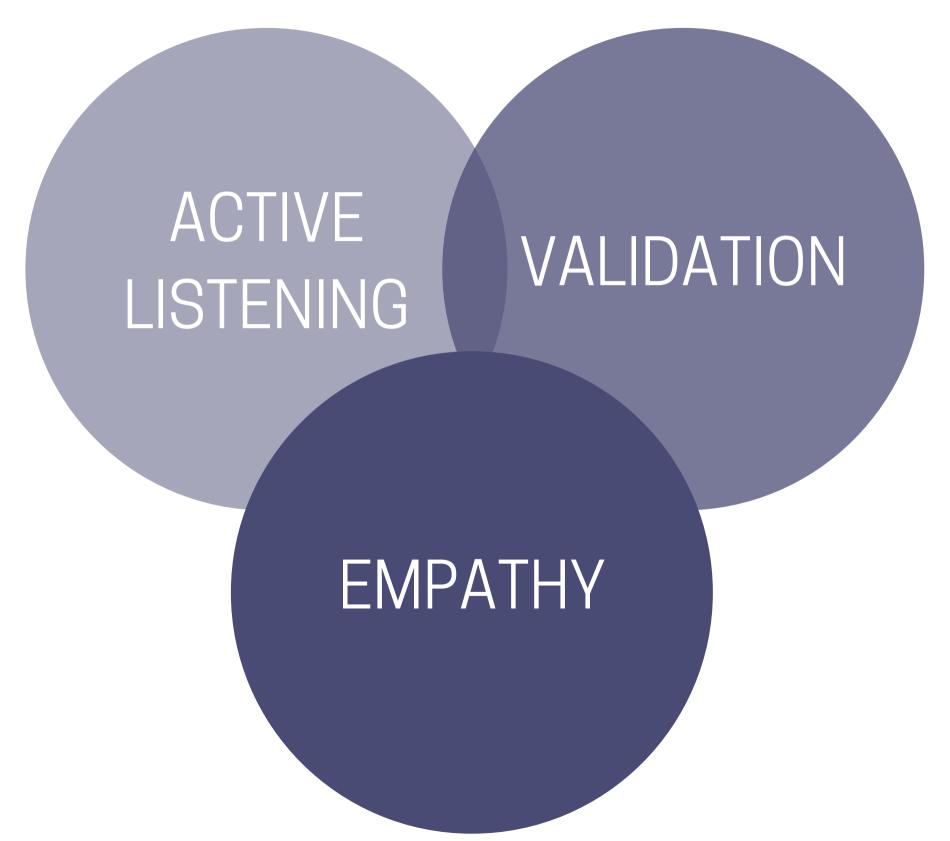
IS YOUR PERSONAL BIAS AFFECTING YOUR ABILITY TO BE OBJECTIVE?

- Introspection
 - Implicit Bias Tests
 - https://implicit.harvard.edu/implicit/selectatest.html
- Having implicit bias does not make you a bad person (we all have it!)
 - Managing your implicit biases will make you a better Title IX professional
- Questions to ask yourself:
 - What does the information at hand cause you to believe about those involved? Why?
 - When should an individual recuse themself from a case because they are unable to overcome personal bias?

Trauma-Informed Communication



Foundations of a Trauma-Informed Approach



Empathy

- The ability to understand and share the feelings of another.
 - Doesn't mean that you fully "get it" –
 because you don't. But you can try to put yourself in your party's shoes
- Not the same as sympathy!
 - Sympathy is rarely helpful in these situations, most trauma survivors report that sympathy exacerbates feelings of shame/embarrassment

Communicating Empathy

"I can see how painful this is for you to talk about."

"That sounds incredibly scary."

"There are resources here on campus to support you through this."

Validation

Recognition or affirmation that a person or their feelings, opinions, and experiences are real or worthwhile.

DO

Share your own similar reactions, if you have them:

"I would feel really angry too."

"It makes sense that you would feel that way."

DON'T

Tell someone how they should feel:

"You shouldn't let this bother you so much."

Question their responses:

"Are you sure that is what happened?"

Validation ≠ Agreement

Active Listening

A COMMUNICATION TECHNIQUE THAT SERVES THE FOLLOWING PURPOSES:

- 1. Ensures that you understand what the other person is saying accurately
- 2. Communicates to the other person that you are listening

Strategies for Active Listening

- Avoid distractions! (Cell phones, emails, knocks on the door)
- Use frequent brief paraphrases of what you heard
- Use nonverbal cues: nodding, smiling or frowning, leaning forward
- Remain neutral and nonjudgmental
- Use phrases to communicate your desire to understand: "Did I understand that correctly?"; "I want to make sure I am hearing you."
- Ask open-ended questions: "Can you tell me more about..."

Additional Strategies

Consider the environment

- Allow each party to choose the meeting place if possible (empowerment!)
- Consider comfortable seating, tissues, water, privacy, etc.

Focus on each party and their needs

- Refrain from sharing own stories & experiences
- Create an open space for them to talk (no judgement)
- Aim to understand each party's perspective

Keep a healthy emotional distance

- Self-care is crucial
- Boundaries are okay (and even healing!)
- Direct each party to campus resources that can provide support

De-Escalation

Confrontation is possible

- Title IX processes may be intense, and emotions may run high
- Confrontation may occur between you and either party

Strategies for de-escalation

- Keep personal emotions in check
- Create physical space
- Allow for silence & patience for decisions
- Practice validation, active listening & empathy

Promoting Empowerment



Empowerment

Empowerment = Voice and Choice

• What could empowerment look like for each party?

How can you, as an administrator in the Title IX process, identify resources to help empower a party?

 You need to be neutral/objective, but you can refer each party to other sources of support/advocacy

What may each party consider to be possible obstacles to empowerment? How may you address them?

Tools for Empowering a Party

Ask the party:

- How are you feeling?
- Do you feel safe?
- How can I help you feel safer?
- What do you need right now?
- What do you need throughout the duration of the Title IX process?
- How do you feel about participating in the Title IX process?
- What steps of the Title IX process concern you?

Remember the foundations:

- Empathy, validation, active listening
- How can you best support each party and address their needs?



Understanding Trauma as a Decision-Maker



Decision-Maker Q&A



- 1. What biases do I need to confront in order to be most effective in my role?
- 2. What can I do to minimize retraumatization throughout the Title IX process?